



National Action Plan

UNOFFICIAL TRANSLATION

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**NATIONAL ACTION PLAN FOR
THE INVOLVEMENT OF
TOGOLESE WOMEN IN
CONFLICT RESOLUTION AND
PEACEBUILDING:
IMPLEMENTATION STRATEGIES
FOR RESOLUTIONS 1325 AND 1820
OF THE SECURITY COUNCIL OF
THE UNITED NATIONS**

SUMMARY

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I. CONTEXT AND JUSTIFICATION

The history of Togo is characterized by socio-political crises and recurring situations involving serious violations of human rights, like many other countries that have opened themselves to the democratic process.

Women have been the first victims of this state of recurring violence of all kinds.

Given this context, it has been deemed necessary to regain control over the relationship between women, peace and security, and to take measures to ensure that women and young girls have adequate access to sanitary and humanitarian services, are protected from sexual and gender-based violence, and are given psychosocial and psychological support whenever required.

It is also necessary to ensure that reforming processes affecting the security sector take gender into consideration as a whole (defence, security and parliamentary forces, national structures responsible for justice, human rights, the promotion of women, etc.).

Within the framework of its peacekeeping and peacebuilding policies, the UN has taken measures to integrate gender into national policies with the objective of reducing the inequality that primarily affects women. In this regard, the UN has adopted Resolutions 1325 (2000) and 1820 (2008)¹, among other things, in order to protect women and young girls against violence in particular of sexual nature, to integrate gender into development programmes and policies, and to strengthen the participation of women in reconstruction and the peaceful resolution of disputes.

Another target objective is to better integrate women into political processes and decision-making. The founding of UN Women represents a concrete manifestation of this objective.

The desire to take gender into account expressed by the above-mentioned Resolutions 1325 and 1820 is shared by other international institutions, especially at regional and sub-regional levels. The AU adopted a Declaration on Gender Equality and ECOWAS has developed a Regional Action Plan for the implementation of Resolutions 1325 and 1820.

These different initiatives have been embraced by various organizations of women in Civil Society and Togolese Trade Unions which actively promote peace and security despite the lack of an applicable legal framework.

They have been expressed via awareness-raising, informational and training activities targeting the general public, opinion leaders, the media, the authorities, leaders of political parties, religious authorities, etc.

Examples include:

- awareness-raising activities by trade union women;
- organizations such as: ECHOPPE, Alafia, Mokpokpo and GF2D, and networks such as WILDAAF, REPSFECO, REFAMP, which conducted campaigns against violence towards women;
- the “Togo World March of Women”, which conducted an advocacy campaign for fundamental human rights and in particular those of women in collaboration with members of WILDAAF;
- women of other religious denominations; they held debating conferences, talks, prayer campaigns, etc., and organized a Caravan for Peace;

¹ Note also the adoption of Resolutions 1888 (2009) and 1889 (2009). Resolution 1888 notably proposed the nomination of a Special Representative of the United Nations on violence against women. Resolution 1889 urges the adoption of indicators for measuring progress in the resolution of women’s issues in the areas of peace and security.

- two women's associations which represented civil society in the inter-Togolese dialogue that resulted in the signing of global political agreements. Women in trade unions also participated in social tripartite dialogue.

In order to ensure that their contributions to the process of preventing, managing and resolving conflict by peaceful means are meaningfully acknowledged, they sought the support of the United Nations System in Togo for the implementation and application of Resolutions 1325 and 1820 of the Security Council. These resolutions provide all organizations of women with the opportunity to gain access to a framework and valuable tools for developing effective action plans and thus achieving the desired objectives.

To this end, the State of Togo, women's organizations and trade unions have drafted an Action Plan in collaboration with the United Nations System in Togo in order to dynamically promote Resolutions 1325 and 1820.

II. DURATION

The National Action Plan for the involvement of women in conflict resolution and peacebuilding: strategies for the implementation of Resolutions 1325 and 1820 of the Security Council of the United Nations will run for five years, beginning on the date of its validation. However, a mid-term assessment is planned (after two years), and another assessment will be performed in the 5th year in the spirit of retrospective evaluation and critical examination of the progress achieved.

The National Action Plan may be revised or renewed for another period of equal duration according to the terms of the decision taken in this regard.

III. OBJECTIVES

General objective:

Increase the participation of women at all levels of decision-making, in particular in conflict prevention, management and resolution and peacebuilding.

Specific objectives:

a) Short-term objective (6 months)

In the short term, the objective is:

- to encourage effective and lasting negotiation-oriented solutions for permanently resolving conflicts and disputes.

b) Medium-term objectives (18 months)

The medium-term objectives are the following:

- To lead all parties to embrace the National Action Plan for the implementation of Resolutions 1325 and 1820 in a collaboration between all parties involved in this implementation;
- To conduct an advocacy campaign targeting the authorities for the adoption of the National Action Plan and the implementation of Resolutions 1325 and 1820, in collaboration with all involved parties;

- To develop the values and expertise of women on the subjects of culture, peace, the promotion of dialogue, and consensus-building in decision-making, especially in political contexts;
- To conduct an advocacy campaign for the inclusion of women into peacebuilding missions;
- To properly exploit women's expertise in negotiation techniques, peaceful conflict management, and the traditional modes and ethics of conflict resolution;
- To integrate special measures into national policies for increasing the capacities of women to contribute to conflict prevention and the promotion of peace culture by involving women in the development of these policies.

c) Long-term objectives (between 18 months and 5 years)

The long-term objectives are the following:

- To support and contribute to the Togolese programme of security sector reform as well as to reduce the circulation of small arms and light weapons;
- To study the causes of the recent violence inherent to the national political system; to conduct studies on local practices and traditions for settling disputes and promoting tolerance

IV. ACTIVITIES AND IMPLEMENTATION STRATEGIES

Axes	Strategies/Mechanisms	Beneficiaries/Target Groups	Period/Duration	Indicator/Monitoring mechanism	Entity responsible for execution
Commemoration of days dedicated to gender and gender-based violence	The general public	From 2012	Activity report, media report published	Women's organizations	Development partners
	- Organization of awareness meetings	Associations, schools, universities, church groups, learning centres and professional training, all authorized entities	December 2012	Activity report and media report published	Development partners
	- Translation of Resolutions 1325 and 1820 into simple French and national languages	Associations, schools, universities	December 2012	Documents translated into local languages and published	Development partners
	- Creation of picture boxes, composition of sketches, street theatre	Associations, schools, universities	March April 2012	Documents published Audio, photo and video materials produced	Development partners
	- Meetings and exchange workshops	Network of Women	June 2012	Activity report,	Development

	between civil society and all actors involved in promoting Resolutions 1325 and 1820			media report published	partners
	Institutional support for groups of uniformed women's service institutions	Uniformed women's service institutions	September 2012	Official launch of the Network of Women connecting institutions in the armed police forces and gendarmerie Activity report, Media report published	Government, development partners
	- Publication of a booklet and information bulletins on women, peace and security	Network of Women	July 2012	Published documents	Development partners
	- Production of radio and television programmes (audio-visual outreach programmes)	Affected populations	6 months February - July 2012	Media report Recorded programmes produced	Associations of Women, Network of Women and media partners
	- Organization of open days on Resolutions 1325 and 1820	Affected populations	2013-2015	Activity report, media report published	Women's organizations

	<p>Creation of a documentation and research centre for women, peace and security, and creation of databases on the contribution of women to peace and security initiatives with a directory (renewed every 6 months) of women's expertise and women specialists in the subject matter</p>	<p>Affected populations</p>	<p>From February 2012</p>	<p>Publications produced and documents available</p> <p>Significant usage of the centre</p> <p>Study reports and reviews published</p> <p>Directory of women specialists available to the government</p>	<p>Development partners, Government and Network of Women</p>
	<p>Initiation of partnerships with the public and private media for the campaign</p>	<p>The general public The public and private media</p>	<p>January 2012</p>	<p>Partnership contract established</p>	<p>Network of Women and national media</p>

Axes	Strategies/Mechanisms	Beneficiaries/Target Groups	Period/Duration	Indicator/Monitoring mechanism	Entity responsible for execution
2. PROMOTE AND CONTRIBUTE TO NATIONAL POLICY ON RESOLUTIONS 1325 AND 1820	Creation of lobbies at the level of CSOs to monitor and enforce the commitments made by Government in connection with the adoption of Resolutions 1325 and 1820	Network of Women	January 2012	Minutes of meetings	Network of Women
	- Memorandum to the authorities on their responsibility regarding the implementation of Resolution 1325 and 1820 on the national stage	All populations	June 2012	Media reports published	Parliament, Government and Network of Women
	- Meetings with the ministries involved in activities relating to Resolutions 1325 and 1820	Network of Women	August 2012	Activity reports published Summary of meetings compiled	Government and Network of Women
	- Creation of a committee for the execution of activities relating to Resolutions 1325 and 1820 comprised of representatives of all actors involved	Associations of Women, affected populations, Government	September 2012	Activity report prepared Committee is operational	Government and Network of Women

	- Implementation of policies for protecting women and girls against sexual violence and gender-based violence	All populations	January 2012	Activity report, media report published	Development partners, Government and Network of Women
	- Strengthen the capacities of judges, auxiliary legal agents (lawyers, etc.) for preventing, prosecuting and punishing acts of sexual violence and gender-based violence	Judges, lawyers, judicial police officers	May 2012	Activity report and media reports published High rate of punishment for acts of sexual violence and gender-based violence	Development partners, Government and Network of Women, Parliament
	Meetings and exchange workshops between civil society and all actors involved in the promotion of Resolutions 1325 and 1820 in order to harmonize national legislation with international law	Network of Women Parliamentarians	January 2012	Activity report published Media report published Revision of national laws	Development partners, Government and Network of Women Parliamentarians

Axes	Strategies/Mechanisms	Beneficiaries/Target Groups	Period/Duration	Indicator/Monitoring mechanism	Entity responsible for execution
3. PROMOTION OF THE CULTURE OF PEACE	Organization of sports, cultural and recreational activities	Young people and teenagers in public schools	2012-2015	Activity report published Media report published	Development partners, Associations, Network of Women, and Government
	- Creation of Clubs for young educators	All young people and teenagers, learning centres and professional training	2012-2015	Number of clubs established Clubs activity report published	As above
	Organization of self-assessment workshops for committees responsible for implementing projects relating to 1325 and 1820	Network of Women and Government	2011-2015	Activity report published Media report published	As above
	- Drafting of training curricula on peace culture and conflict prevention, management and resolution in accordance with Resolutions 1325 and 1820	Young people and teenagers in public schools, uniformed institutions	2011-2012	Training guides available	As above

	- Training of women mediators for peace and security	All populations	2011-2014	Number of women provided with training and ready Activity report published Media report published	As above
	- Creation of manuals on civic education and human rights	All education delegates	5 years, renewable	Civic education manuals available	As above
	- Design of stamps, postcards, T-shirts and loincloths with the theme of Resolutions 1325 and 1820	All populations	5 years, renewable	Stamps, postcards, T-shirts and loincloths available	As above
	- Production of regular programmes on peace culture	All populations	6 months (May to October 2012)	Media reports Audio and video recordings produced	As above

Axes	Strategies/Mechanisms	Beneficiaries/Target Groups	Period/Duration	Indicator/Monitoring mechanism	Entity responsible for execution
4. INTEGRATE GENDER ISSUES INTO DECISION-MAKING	- Drafting of a training curriculum on 1325 and 1820	Ministries involved in the execution of activities relating to Resolutions 1325 and 1820	2011-2013	Training guides published	Development partners, Associations, Network of Women, and Government
	- Creation of lobbies at the level of CSOs to monitor and enforce the commitments made by Government to increase the integration of women in peace infrastructure	All Togolese women	2011-2015	Increasing number of women in peace infrastructure and in all institutions of government and public administration	As above

	- Increase the representation of women at all levels of decision-making by means of a quota system: in the CTJR, the PFDC, and all Togolese institutions working for peace, in particular in peacekeeping training centres	All Togolese women	From 2011	Increasing number of women in peacekeeping operations and peace agreement negotiation groups and institutions working for peace and reconciliation	As above
	Media awareness campaign to encourage the full involvement of women in the electoral process, and in public affairs and decision-making	All Togolese women	From March 2012	Number of women reached by the awareness campaign who become involved, Increasing rate of participation of women in public affairs, the Constitutional Council and Parliament	Network of Women, Media partners

	Creation of a supervisory committee of CSOs/ministry for monitoring and assessing projects associated with the implementation of Resolutions 1325 and 1820	Government and Network of Women	September 2011	Committee established and operationalized Self-assessment report published	Development partners, Associations, Network of Women and Government
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V. EXPECTED RESULTS AND INDICATORS

a) Expected short-term results

- The action committee representing all actors identified in this Plan and responsible for the implementation of Resolutions 1325 and 1820 will be operational;
- The monitoring and supervisory committee of CSOs/ministry will be established and equipped with executive means and structures.

b) Expected medium-term results

- Women will be provided with training on peaceful conflict prevention, management and resolution;

c) Expected long-term results

- Togolese women will become key actors in decision-making in matters of conflict prevention, management and resolution in Togo.

VI. MONITORING INDICATORS

- Regular monitoring committee meetings;
- Mid-term activity reviews;
- Report on the execution or implementation.

VII. BENEFICIARIES

- Associations of women representing civil society campaigning for women;
- Women in general and families in particular;
- Men in all sectors of activity (defence and security forces, health, education, administration, etc.)
- Women and men who lead associations;
- Children, both girls and boys, in family units and educational structures;
- Women in urban and rural environments, but also men.

VIII. RESOURCES

The implementation of this national action plan requires human resources as well as technical and financial means. To mobilize these resources, it will be necessary to rely on certain actors who are active in this area at both national and international levels.

Accordingly, a framework of resources will be established to facilitate the execution of activities arising from this action plan.

Requests will be submitted to the following parties:

- potential partners:
 - institutions of the United Nations System:
 - UN Women
 - UNREC
 - OHCHR
 - UNFPA
 - UNDP
 - UNICEF

- UNESCO
- World Bank (WB)
- International Monetary Fund (IMF) etc.
- regional and sub-regional organizations
 - African Union
 - ECOWAS
 - UEMOA etc.
- international non-governmental organizations:
 - OXFAM GB
 - WILDAF
 - Plan International
- the Government via potentially involved ministries:
 - Ministry of Human Rights and Democracy
 - Ministry for the Promotion of Women
 - Ministry of Security
 - Ministry of Defence and Veterans' Affairs
 - Ministry of Justice
 - Ministry of Finance
 - Ministry of Foreign Affairs and Cooperation
 - Ministry of Higher Education and Research
 - Ministry of Communication and Civic Training
 - Ministry of Primary and Secondary Education
 - Ministry of Public Service and Administrative Reform
 - Ministry of Labour, Employment and Social Security
- civil society organizations such as women's associations and networks of women;

IX. RESOURCE MOBILIZATION MECHANISMS

A committee of experts comprised of representatives from women's organizations, the government, and development partners will need to be formed to study resource mobilization strategies. The allocation of resources for the nation-wide implementation of Resolutions 1325 and 1820 will need to be negotiated and decided by this group of experts, after informing and consulting with all actors that might potentially be involved.

X. IMPLEMENTATION AND MONITORING/ASSESSMENT MECHANISMS

According to need, two distinct mechanisms can be established: one responsible for the execution of activities, the other responsible for monitoring and assessment of the executed activities.

For reasons of monitoring, it is therefore important to establish a permanent and independent executive committee within a designated Ministry which will be responsible for executing activities according to the agreed plan and which will require a permanent line of communication and regular exchange with beneficiaries and partners.

The second committee, which will be formed of leading women from civil society organizations, representatives of the ministry responsible for supervision and development partners, will ensure the monitoring and assessment of activities and will consult with all other actors involved in the implementation of the action plan.

XI. REVISION OF THE ACTION PLAN

If necessary, this action plan may be revised.