

Discussion of Seemingly Irresponsible but Welfare Improving Fiscal Policy at the YLB: The Role of Expectations

Roberto Billi and Carl Walsh

Johannes J. Fischer

Bank of England, CfM

LSE-BoE Workshop on Behavioural Macro and Finance
19 January 2024

Disclaimer: The views expressed are those of the author and do not necessarily reflect the official position(s) of the Bank of England, or members of the Monetary Policy Committee, Financial Stability Committee, or the Prudential Regulation Committee.

This paper in a nutshell

- Krugman et al. (1998): "If the central bank can credibly promise to be irresponsible it can bootstrap the economy out of the [liquidity trap] trap"
- This paper: If the government can be credibly promise to be irresponsible it can prevent the ZLB from occurring

This Paper

- Framework: Basic NK model with ZLB constraint, lump sum taxation, one-period bonds, and one aggregate demand shock
- Two policy instruments:
 - nominal interest rate i_t (function of inflation)

$$i_t = \max[-\rho, \phi_\pi \pi_t] \quad (1)$$

- primary surpluses $\hat{s}_t$ (function of debt levels)

$$\hat{s}_t = \phi_s \hat{b}_{t-1} \quad (2)$$

which govern the evolution of the real debt stock

$$\underbrace{\hat{b}_t}_{\text{Real debt stock}} = \underbrace{\beta^{-1} \hat{b}_{t-1} + \beta^{-1} b (\hat{i}_{t-1} - \pi_t)}_{\text{Rollover and refinancing cost}} - \underbrace{\hat{s}_t}_{\text{Primary surplus}} \quad (3)$$

This Paper

- Combining fiscal rule with the l.o.m. for gov't debt yields

$$\hat{b}_t = \underbrace{(\beta^{-1} - \psi_s)}_{\equiv \delta} \hat{b}_{t-1} + \beta^{-1} b (\hat{i}_{t-1} - \pi_t) \quad (4)$$

- As in Leeper (1991), this implies conditions for distinct determinate equilibria

Fiscal policy \ Monetary Policy	Active	Passive
	Passive	Active
Passive	$\delta < 1, \phi_\pi > 1$	$\delta < 1, \phi_\pi < 1$
Active	$\delta > 1, \phi_\pi > 1$	$\delta > 1, \phi_\pi < 1$

- PF/AM: Negative demand shocks offset by lower nominal rates.
- AF/PM: Negative demand shocks offset by wealth effect b/c higher real value of debt.

- This paper: What if fiscal policy is not just *under-reactive* to increases in debt levels ($\phi_s < (\beta^{-1} - 1)$), but actively *de-stabilises* debt levels ($\phi_s < 0$)?
- In calibrated model, super-active fiscal policy (sAF/PM)
 - improves welfare relative to PF/AM when accounting for ZLB (not true for AF/PM)
 - can eliminate ZLB episodes if interest rates are pegged ($\phi_\pi = 0$)
- But less effective with cognitive discounting, lower debt levels, longer-term debt
- Compared to Krugman et al. (1998), super-active fiscal policy
 - does not just tolerate deviations from target but actively worsens them
 - turns out to not be irresponsible after all, but unclear whether time consistent

Overall: Very nice paper

- Careful discussion of fiscal ? monetary policy mix
- Highlights the role of expectations
- Nice discussion of policy mixes and historical experiments
- Very well explained intuition

Main comment: Interplay between *symmetric* policy rule, lump sum taxes, and commitment/expectations

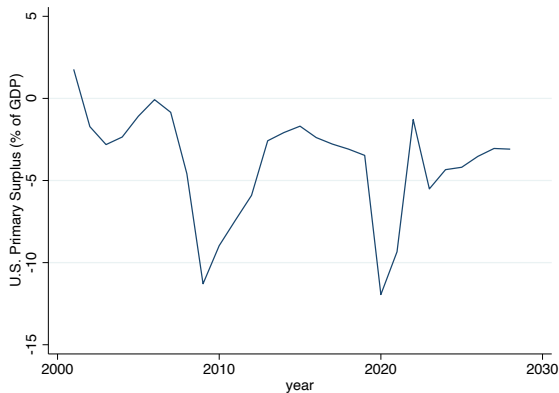


Figure: U.S. Primary Surplus

- Fiscal policy does not seem very symmetrical. "Super-active austerity" seems implausible

- Fiscal policy does not seem very symmetrical. "Super-active austerity" seems unrealistic.
- Probably because taxes are distortionary.
- This is not just a matter of realism but
 - creates commitment issues
 - creates *inflationary bias* (akin to the deflationary bias of the ZLB)
- If you want to abandon FIRE in some way to discuss expectations, this seems more relevant

Additional Comments

- Despite being in the title, cognitive discounting shows up quite late
- Formalizing the time consistency of policies might help with the credibility
- Parameter Robustness?
 - E.g., NKPC slope $\kappa \approx 0.17$ seems high and drives the pass-through to inflation
 - For comparison, Hazell et al. (2022) estimate $\kappa = 0.0062$
- What would happen if you throw supply shocks into the mix?
 - negative (adverse) supply shock: $\pi \uparrow \rightarrow \hat{b} \downarrow$
 - with super active fiscal policy, $E(\pi) \downarrow$ - higher volatility?

References I

- Hazell, J., J. Herreno, E. Nakamura, and J. Steinsson (2022). The slope of the phillips curve: evidence from us states. *The Quarterly Journal of Economics* 137(3), 1299–1344.
- Krugman, P. R., K. M. Dominquez, and K. Rogoff (1998). It's baaack: Japan's slump and the return of the liquidity trap. *Brookings papers on economic activity* 1998(2), 137–205.
- Leeper, E. M. (1991). Equilibria under 'active' and 'passive' monetary and fiscal policies. *Journal of monetary Economics* 27(1), 129–147.