

2016-2017 NATIONAL ACTION PLAN OF GEORGIA
FOR IMPLEMENTATION OF THE UN SECURITY COUNCIL
RESOLUTIONS ON WOMEN, PEACE AND SECURITY



This National Action Plan has been developed with UN Women technical and financial support.

**2016-2017 NATIONAL ACTION PLAN OF GEORGIA FOR IMPLEMENTATION OF THE
UN SECURITY COUNCIL RESOLUTIONS ON WOMEN, PEACE AND SECURITY**

Official translation

Tbilisi

FOREWORD

On 31 October 2000, the UN Security Council adopted a landmark resolution 1325 on women, peace and security. In the resolution the Security Council highlights the importance of bringing gender perspectives to the centre of all conflict prevention and resolution, peace -building, peacekeeping, rehabilitation and reconstruction efforts. Eleven subsequent Security Council Resolutions have been adopted to date¹, underlining the importance of women's participation in decision making in conflict-resolution, prevention and management process.

Statement by the President of the Security Council (S/PRST/2005/52) has reiterated a call to UN Member States *“to continue to implement resolution 1325, including through the development of national action plans or other national level strategies”*.

Georgia adopted and implemented its first National Action Plan (NAP 1325) in the period 2012-2015. The comprehensive experience from the development of the first NAP 1325, including its drafting process, consultations with stakeholders and adoption have been captured in great detail in the report published as part of EU-funded cross-regional initiative *“Women Connect across Conflict: Building Accountability for Implementation of UN SCR 1325”*.²

In 2014, mid-term independent review of NAP 1325 informed national partners about the achievements and gaps in its implementation.³ In the Annual Report 2014⁴ and *“10 December Report on the Situation of the Protection of Human Rights and Freedoms in Georgia”*,⁵ the Public Defender of Georgia, provided his observations about low participation of women, including those directly affected by conflict and IDP women in decision-making. Also, the shadow monitoring report presented by NGO Women's Information Centre during the 2015 Open Day for Women, Peace and Security organized by UN Resident Coordinator and UN Women,⁶ has provided recommendations concerning inclusion of women in local planning and decision-making processes and strengthening accountability of the duty bearers in the NAP 1325 implementation.

The findings from above sources informed the drafting process of the second NAP 1325 (2016-2017), adopted by the government of Georgia as in the case of the first NAP 1325, the second NAP (2016-2017) has been built on broad consultation process with national partners: both line ministries and state institutions responsible for NAP implementation, and civil society organizations, in particular those representing IDP and conflict affected women.

1. UN SCR 1327 (2000), 1366 (2001), 1408 (2002), 1820 (2008), 1888 (2009), 1889 (2009), 1960 (2010), 2106 (2013), 2122 (2013), 2242 (2015) and 2272 (2016).

2. UN Women (2012): *“Development of a National Action Plan on Women, Peace and Security: the experience of Georgia”*, 49.

3. UN Women (2014): *“Mid-term report on Georgia's 2012-2015 National Action Plan for Implementation of UN SCRs 1325,1820,188,1889 and 1960 on Women, Peace and Security”*, 45.

4. Public Defender (Ombudsman) of Georgia (2015): *“2014 Annual Report of the Public Defender of Georgia: The Situation of Human Rights and Freedoms in Georgia”*, 416-418.

5. Public Defender (ombudsman) of Georgia (2015), 24.

6. With participation of UNDP and UN Department of Political Affairs, 2 December, 2015.

The key recommendations from different NAP monitoring sources and consultations reflected in the NAP 1325 (2016-2017), include:

- Locating the coordination of NAP 1325 implementation in the executive branch of the government, namely in the Prime Minister's Office⁷;
- Assigning lead (and cooperating) ministries / agencies responsible for implementing activities and achieving results;
- Ensuring meaningful participation of women's organization / inclusion of women's voices (especially those affected by conflict and IDP women) in the implementation of NAP 1325⁸;
- Improving NAPs targets and indicators.

It is worth stressing, the implementation cycle of the second NAP 1325 (2016-2017) has been harmonized with the duration of the Action Plan of the Government of Georgia on the Protection of Human Rights and links with both policy documents have been strengthened. The NAP 1325 is one of key tools to translate the commitments to gender equality and women's empowerment in Georgia into sustainable results and thus contribute to peace, security and democracy in Georgia and in the region.

Sopo Japharidze

*Assistant to the Prime Minister of Georgia on
Human Rights and Gender Equality Issues*

7. Since 2012 to 2015 the Gender Equality Council Chaired by the Vice-Speaker of the Parliament was coordinating and overseeing the NAP 1325. After establishing the position of the Assistant to the Prime Minister on Human Rights and Gender Equality Issues, the coordination of the NAP implementation has shifted to the Prime Minister's Office, while the monitoring and oversight function remains with the Gender Equality Council of the Parliament of Georgia.

8. Although the key role of civil society organizations is to monitor the implementation of government's commitments to women, peace and security agenda, in case of Georgia CSOs have an important role also in the implementation of NAP 1325.

**2016-2017 NATIONAL ACTION PLAN OF GEORGIA FOR IMPLEMENTATION OF THE
UN SECURITY COUNCIL RESOLUTIONS ON WOMEN, PEACE AND SECURITY**

DECREE OF THE GOVERNMENT OF GEORGIA N339, JULY 21, 2016

Article 1

In adherence with the principles enshrined in the Constitution of Georgia and the international agreements and for the promotion of democracy, peace and security, in accordance with the article 5, sub-article "h1" of the Law of Georgia on Structure, Authority and rules of Operation of the Government of Georgia, enclosed National Action Plan on implementation of the UN Security Council Resolutions of "Women, Peace and Security" shall be approved (hereinafter referred to as the National Action Plan).

Article 2

Respective institutions within the executive government shall ensure implementation of the National Action Plan within the scope of their competence and authority. Other agencies involved in the implementation of the National Action Plan shall be requested to cooperate in coordination for the achievement of goals and objectives under the National Action Plan.

Decree shall enter into force upon entering into force of government's respective ordinance on changes into government's ordinance #1138 dated as of June 13, 2016 on approving Governmental Action Plan on Protection of Human Rights and approving implementation report of the Governmental Action Plan on Protection of Human Rights (2014-2015).

Prime Minister
Giorgi Kvirikashvili

IMPACT AREA I: PARTICIPATION
Goal 1: Increased participation of women in the security sector

| Output | Indicators | Activities | Lead Agency | Cooperating agency | Timeline |
|---|---|--|---|--|-----------|
| 1.1. Enabling environment for the increased participation of women in the decision-making positions in the security sector is created | <p>Indicator 1.1.a: Existence of targeted human resources policies to promote women to decision-making positions</p> <p>Baseline: Ministry of Defense has gender mainstreamed Human Resources policies in place. Ministry of Internal Affairs and National Security Council lack gender-sensitive targeted human resources policies</p> <p>Target: By 2017 Ministry of Internal Affairs and National Security Council have targeted human resources policies</p> <p>Source: Ministry of Internal Affairs, National Security Council and Ministry of Defense human resources Departments</p> | 1.1.1. To provide trainings for the human resources departments/staff on gender equality and Women, Peace and Security Issues | Ministry of Defense, Ministry of Internal Affairs | National Security Council | 2016-2017 |
| | | 1.1.2. To establish sex-segregated data collection and analysis system in the security institutions | Ministry of Defense, Ministry of Internal Affairs | National Statistics Office of Georgia-GEOSTAT | 2016-2017 |
| | | 1.1.3. To develop, implement, monitor and evaluate human resources policies and plans from gender perspective | Ministry of Defense, Ministry of Internal Affairs | National Security Council | 2016-2017 |
| | | 1.1.4. To promote culture of anti-discrimination, gender equality and respect for human rights, including women's rights in the workplace | Ministry of Defense, Ministry of Internal Affairs | National Security Council | 2017 |
| | | 1.1.5. To organize a conference to exchange best practices and discuss challenges among human resources Departments on the implementation of gender sensitive human resources policies and plans | Ministry of Defense | National Security Council, Ministry of Internal Affairs | 2017 |
| | <p>Indicator 1.1.b: Percentage of women in decision-making positions (Heads of Departments and above)</p> <p>Baseline: 40% at National Security Council; 39% at Ministry of Defense; 3% at Ministry of Internal Affairs;</p> <p>Target: At least the same percentage by 2017</p> <p>Source: Human Resources departments of Ministry of Internal Affairs, National Security Council, Ministry of Defense and Geostat of Georgia</p> | 1.1.6. To ensure equal participation of men and women in career development programs provided by the security sector institutions (trainings, exchange visits, etc.) | Ministry of Defense, Ministry of Internal Affairs | National Security Council, National Statistics Office of Georgia-GEOSTAT | 2016-2017 |

| | | | | | |
|--|---|---|-----------------------------|--|-----------|
| | <p>Indicator 1.1.c: % of women in Geneva International Discussions and Incident Prevention and Response Mechanism teams</p> <p>Baseline: 30% for Geneva International Discussions in 2015; 33% for Incident Prevention and Response Mechanism</p> <p>Target: At least the same percentage by 2017</p> <p>Source: Relevant institutions making decisions over team composition</p> | 1.1.7. To organize targeted trainings for women in high-level mediation and negotiation skills; | Ministry of Foreign Affairs | Office of the State Minister for Reconciliation and Civic Equality; State Security Service | 2016-2017 |
|--|---|---|-----------------------------|--|-----------|

Goal 2: Increased participation of internally displaced and conflict affected women and women's and other civil society organizations in conflict prevention and conflict resolution

| Output | Indicators | Activities | Lead Agency | Cooperating agency | Timeline |
|--|---|---|--|-----------------------------|-----------|
| 2.1. Internally displaced and conflict affected women's needs, priorities and recommendations are considered and addressed in the official negotiation processes | <p>Indicator 2.1.a: % of women's and women's NGOs needs/ priorities/ recommendations addressed by the official peace negotiation processes</p> <p>Baseline: To be established in 2016</p> <p>Target: To be defined after establishment of the baseline</p> <p>Source: Minutes from the Incident Prevention and Response Mechanism / Geneva International Discussions and civil society organisations meetings</p> | 2.1.1. To establish a regular dialogue mechanism between the Geneva International Discussions participants and civil society, including NGOs, women's rights activists and IDP and conflict-affected women aimed at information exchange and ensuring that women's priorities and needs are meaningfully included in Geneva International Discussions | Office of the State Minister for Reconciliation and Civic Equality | Ministry of Foreign Affairs | 2016-2017 |
| | | 2.1.2. To establish a regular dialogue mechanism between Incident Prevention and Response Mechanisms participants and civil society, including NGOs, women's rights activists and IDP and conflict-affected women aimed at effective response to women's needs and priorities | Office of the State Minister for Reconciliation and Civic Equality | | 2016-2017 |

| | | | | | |
|---|---|---|--|--|-----------|
| 2.2. People-to-people (P2P) diplomacy initiatives are supported | Indicator 2.2.a: Number of P2P initiatives implemented by women's CSOs Baseline: 10% in 2015 Target: 20% increase by 2017 Source: Office of the State Minister of Reconciliation and Civic Equality database | 2.2.1. To maintain database on P2P initiatives | Office of the State Minister for Reconciliation and Civic Equality | | 2016-2017 |
| | | 2.2.2. To organize an annual event to present the results and good practices from P2P initiatives, taking into account specific contribution of initiatives addressing women's needs and priorities | Office of the State Minister for Reconciliation and Civic Equality | | 2016-2017 |

IMPACT AREA II: PREVENTION
Goal 3: Prevention of SGBV and other risks related to human security

| Output | Indicators | Activities | Lead Agency | Cooperating agency | Timeline |
|--|---|---|--|---|-----------|
| 3.1. System/s to inform population living on territories adjacent to administrative boundary lines of occupied territories about potential security risks, including those specific to women and children are established and functional | Indicator 3.1.a: Number of Internally displaced and conflict affected persons who took part in information meetings Baseline: To be established in 2016 Target: To be established in 2016 Source: Office of the State Minister for Reconciliation and Civic Equality | 3.1.1. To organize bi-annual consultation meetings with IDP and conflict-affected women and their family members on SGBV and other risks related to human security such as remnants of war, restrictions of freedom of movement and threats of illegal detentions | Office of the State Minister for Reconciliation and Civic Equality | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees of Georgia; Interim Governmental Commission on the reaction to the needs of the affected population living in villages of the demarcation line | 2016-2017 |
| | | 3.1.2. To integrate subject/curriculum on civil defense, security and key UNSCR 1325 principles in new national curricula | Ministry of Education and Science | Ministry of Defense | 2016-2017 |
| | | 3.1.3. To conduct/update assessment of needs of the population living in the regions adjacent to administrative boundary lines, including the specific needs of women and girls | Interim Governmental Commission on the reaction to the needs of the affected population living in villages of the demarcation line | | 2016-2017 |

| | | | | | |
|--|---|--|------------------------------|--------------------------|-----------|
| <p>3.2. Capacities of security sector, peacekeeping personnel and law enforcement systems on preventing and responding to SGBV, including in conflict, and post-conflict situations are increased</p> | <p>Indicator 3.2.a: % of security sector personnel and peacekeeping troops trained on preventing and responding to SGBV</p> <p>Baseline: Ministry of Defense- 80% in 2015; Prosecutor's Office - 0% in 2015; Ministry of Internal Affairs - 0% in 2015;</p> <p>Target: 10% increase by 2017</p> <p>Source: Ministry of Defense, Ministry of Internal Affairs, Prosecutors' Office</p> | 3.2.1. To introduce mandatory trainings for security sector staff on UN SCR Resolutions on WPS with focus on preventing and responding to SGBV in conflict and post-conflict situations | Ministry of Defense | National Defense Academy | 2016-2017 |
| | | 3.2.2. To introduce mandatory pre-deployment trainings for peacekeepers on UN SCR Resolutions on WPS with focus on preventing and responding to SGBV in conflict and post-conflict situations in the security sector curricula | Ministry of Defense | | 2016-2017 |
| | | 3.2.3. To provide trainings to prosecutor's office on UN SCR on women, peace and security | Prosecutor General's Office | | 2016-2017 |
| | | 3.2.4. To provide targeted trainings to Specialized Units of the Ministry of Internal Affairs on the UNSCR 1325 and subsequent resolutions with focus on prevention and response to SGBV | Ministry of Internal Affairs | MIA Police Academy | 2016-2017 |
| | | 3.2.5. To provide trainings to media on women, peace and security agenda and gender sensitive reporting | Prime Minister's Office | Public Defender's Office | 2016 |

IMPACT AREA III: PROTECTION

Goal 4: Socially and Economically empowered internally displaced and conflict affected women, girls and their family members

| Output | Indicators | Activities | Lead Agency | Cooperating agency | Timeline |
|---|--|--|--|---|-----------|
| <p>4.1. A system to ensure access to justice and free of charge legal services for IDP and conflict affected women and girls is established and functional</p> | <p>Indicator 4.1.a: % increase of women (as compared to men) who benefit from free legal services</p> <p>Baseline: In 2015 legal consultation by State Legal Aid was rendered to 1154 IDPs that is 5% (female 3,5%, male 1,5%) of the total number of consultations;</p> <p>Target: 7% increase by 2017 (women - 5%, men - 2%);</p> <p>Source: State Legal Service and Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees of Georgia</p> | 4.1.1. To organize at least 10 free legal aid consultation meetings annually to women and girls in regions adjacent to administrative boundary lines | Legal Aid Service | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees; Ministry of Justice | 2016-2017 |
| | | 4.1.2. To provide regular legal advice to IDP women and girls (and their family members) | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | | 2016-2017 |

| | | | | | |
|---|---|--|--|-----------------------------------|-----------|
| <p>4.2. Programmes to empower IDP and conflict affected women economically are accessible</p> | <p>Indicator 4.2.b: % of IDP and conflict affected women benefitting from VETs and entrepreneurship development programs</p> <p>Baseline: In 2015 some 10,405 students enrolled in VETs, out of them 4483 are female (43%), Number of IDP women enrolled in VETs in 2015 – 565 (5.4%);</p> <p>Target: To be established in 2016</p> <p>Source: Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees and Ministry of Education and Science</p> | 4.2.1. To raise awareness on the existing vocational education programs of IDPs | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | Ministry of Education and Science | 2016-2017 |
| | | 4.2.2. To provide financial support for enrollment of IDP women and girls in VETs | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | | 2016-2017 |
| | | 4.2.3. To provide co-funding small grants to IDPs, especially IDP women and girls | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | | 2016 |
| | | 4.2.4. To provide trainings for IDP and conflict affected women in entrepreneurship, business and other skills to start small business | Ministry of Economy and Sustainable Development | | 2016-2017 |
| <p>4.3. IDP and conflict affected women have equal access to public services (health, social protection, education...)</p> | <p>Indicator 4.3.a: % of IDP women and girls effectively informed about social and healthcare services</p> <p>Baseline: To be established in 2016</p> <p>Target: To be established in 2016</p> <p>Source: Monitoring report of the Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees, communication strategy</p> | 4.3.1. To develop a concept on psycho-social rehabilitation services for IDP and conflict affected women | Ministry of Labour, Health and Social Affairs | | 2017 |
| | | 4.3.2. To mainstream gender in Ministry's Communication Strategy to inform IDP women and girls on state programmes available for IDPs | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | | 2016 |
| | | 4.3.3. To collect sex/age disaggregated data on number of IDPs (marital status, education level and living conditions of IDPs) | National Statistics Office of Georgia-GEOSTAT | | 2016-2017 |
| | | 4.3.4. To address the socio-economic needs of IDP women and girls in Samegrelo, Imereti, Shida Kartli and Kvemo Kartli regions in cooperation with local governments | Ministry of Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees | | 2016-2017 |

| | | | | | |
|---|--|--|---|--|-------------|
| <p>4.4. Effective rehabilitation and support to victims of sexual violence is provided</p> | <p>Indicator 4.4.a: Concept on State services to victims of sexual violence is elaborated; Baseline: To be established Target: Elaboration of concept defining services Source: The State Fund for the Protection and Assistance of (Statutory) Victims of Human Trafficking</p> | <p>4.4.1. To elaborate concept on state services for the victims of sexual violence in line with international standards and best practices 4.4.2. Victims of sexual violence are provided with relevant services</p> | <p>The State Fund for the Protection and Assistance of (Statutory) Victims of Human Trafficking</p> | | <p>2016</p> |
|---|--|--|---|--|-------------|

IMPACT AREA V: EFFECTIVE IMPLEMENTATION and MONITORING OF NATIONAL ACTION PLAN ON UN SCR 1325
Goal 5: Strengthen accountability for the implementation of NAP on UN SRC 1325

| Output | Indicators | Activities | Lead Agency | Cooperating agency | Timeline |
|---|---|---|------------------------------------|--------------------|------------------|
| <p>5.1. Sustainable accountability mechanism for the implementation, monitoring and reporting on NAP is established and functional</p> | <p>Indicator 5.1.a: Existence of mechanism in executive branch of the Government on gender equality and women's empowerment (GEWE) Baseline: Assistant of the Prime Minister on Human Rights and Gender Equality Issues is coordinating implementation of policies and action plans on GEWE Target: Existence of a full fledged mechanism on GEWE in executive branch of Government of Georgia by 2016 Source: Relevant governmental decree</p> | <p>5.1.1. To organize quarterly monitoring meetings of the mechanism in PM's Office to review the progress towards the implementation of NAP 1325</p> | <p>Prime Minister's Office</p> | | <p>2016-2017</p> |
| | | <p>5.1.2. To organize bi-annually meetings with women's CSOs to update on the implementation of NAP</p> | <p>Prime Minister's Office</p> | | <p>2016-2017</p> |
| | | <p>5.1.3. To prepare and submit to the Interagency Council on Human Rights an annual report for the implementation of NAP 1325</p> | <p>Prime Minister's Office</p> | | <p>2016-2017</p> |
| | <p>Indicator 5.1.b: Existence of NAP implementation monitoring report Baseline: Monitoring of NAP has been conducted in 2015 Target: Two Public Defender's Office monitoring reports by 2017 Source: Public Defender's Office</p> | <p>5.1.4. To develop annual monitoring report of implementation of the 1325 NAP and to present the results to CSOs</p> | <p>Public Defender's Office</p> | | <p>2016-2017</p> |
| <p>5.2. Awareness on UN Security Council resolutions on women, peace and security is enhanced</p> | <p>Indicator 5.2.a: Number of Radio and TV outputs by Georgian Public Broadcaster Baseline: To be determined in 2016 Target: To be determined in 2016 Source: Georgian Public Broadcaster</p> | <p>5.2.1. To raise public awareness on relevant issues through radio, TV talk shows</p> | <p>Georgian Public Broadcaster</p> | | <p>2016-2017</p> |