Anthony Ng

Best Dissertation Prize Winner

MSc Public Administration and Government 2017-8



Department of Government

gov.msc@lse.ac.uk

Can zombies be rational? Investment, policy uncertainty and the role of SOEs in China

A dissertation submitted to the Department of Government, the London School of Economics and Political Science, in part completion of the requirements for the MSc in Public Policy and Administration

August, 2018

Word count: 10,398

Acknowledgments

My thanks to my supervisor and academic advisor for their support, patience and tolerance and my thoughtful professors in the Department of Government.

| List of Figures | v |
|--|----|
| List of Tables | vi |
| Abstract | 1 |
| CHAPTER 1 Introduction | 2 |
| 1.1 Introduction | 2 |
| 1.2 Problem statement | 4 |
| CHAPTER 2 Literature Review | 7 |
| 2.1 Section overview | 7 |
| 2.2 China's SOEs | 7 |
| 2.2.1 Institutional context of China's SOEs | 13 |
| 2.3 Policy Uncertainty, SOE and POE Investment | |
| 2.3 Hypotheses development | |
| CHAPTER 3 Methodology | |
| 3.1 Data collection | |
| 3.2 Analytical models | |
| CHAPTER 4 Results | |
| 4.1 Regression results | |
| 4.2 VAR results and Granger causality | |
| 4.2.1 Pre-estimation checks for VAR | |
| 4.2.2 Granger causality results | |
| CHAPTER 5 Conclusion | |
| 5.1 Discussion | |
| 5.2 Policy recommendations | |

Table of Contents

| References | 49 |
|--|----|
| Appendix | |
| Appendix A | |
| Appendix A.1 Data Appendix | |
| Appendix B Granger causality results | 59 |
| Appendix B.1 VAR pre-estimation checks | 60 |
| AIC and LR pre-estimation for lag order | 60 |
| Stability test | 60 |
| Autocorrelation Lagrange Multiplier Test | 61 |

List of Figures

| Figure 1: State and Private Industrial Profit growth | 10 |
|---|----|
| Figure 2: SOE and SASAC hierarchies | 14 |
| Figure 3: Total SOE Leverage | |
| Figure 4: Central and Local SOE leverage | |
| Figure 5: China Policy Uncertainty index correlation with critical events | |
| Figure 6: SOE FAI impulse response on China Policy Uncertainty | |
| Figure 7: SH FAI impulse response on China Policy Uncertainty | |
| Figure 8: POE FAI impulse response on China Policy Uncertainty | 41 |

List of Tables

| Table 1: Entity and firm type | 15 |
|--|----|
| Table 2: Number of State Enterprises | 16 |
| Table 3: Multivariate regression Log-Linear model | 33 |
| Table 4: Log-Linear detrended and Log-Log detrended (dt) | 35 |
| Table 5: Granger Causality results | |

Abstract

China's State Owned Enterprises (SOEs) have something of a negative reputation: they are inefficient, bloated enterprises that continue to cause drags on real growth. Many have been so inefficient to be attributed the moniker of "zombie". This thesis seeks to explain the apparent irrationality of SOE behaviours, reconceptualising them as state discretionary stability mechanisms when reframed through a lens of *policy uncertainty*: that is SOEs act as State stability mechanisms that increase investment so as to reduce uncertainty within the domestic economy.

Through preliminary multiple regression models adjusted for time series supported with a basic VAR model, it was identified that SOE and State Held (SH) Fixed Asset Investment (FAI) does appear to reduce uncertainty over the short term. Granger causality also confirms that this significant relationship for SOE and SH FAI is only unidirectional causing reductions in uncertainty. Private Owned Enterprise (POE) FAI was found to have a positive relationship with policy uncertainty in preliminary regressions, with subsequent testing over VAR Granger causality also supporting the direction of causality. Predicted orthogonal impulse response function (oirf) results imply that both SOE and POE FAI shocks can reduce uncertainty over the short term although SH may first cause increases to uncertainty. The overall results shed some light on the durability of SOEs in China's industrial sectors and the stabilising role they may play, partially explaining their continued survival where other evolutionary theories of the firm would have predicted their demise. It also suggests that "zombies" can be perceived to act rationally depending on the perspective you take even if, on first glance, they appear as irrational and inefficient capital allocators.

Key words: China, Macro, SOE, Investment, Policy Uncertainty, Inefficiency, Zombie firms

CHAPTER 1

Introduction

1.1 Introduction

Much has been made regarding the apparent inefficiencies of State Owned Entities (SOEs) in China – they are bloated enterprises and too inefficient given their size and market prevalence (e.g. Freund and Sidhu, 2017). One of the seminal texts by the World Bank in 1995, *Bureaucrats in Business* argued in the vein of the Washington Consensus for a transition away from the *inherent* inefficiencies of state planning (Nolan, 2015). Although one may argue that the Washington Consensus has been somewhat diminished as a result of the Great Financial Crisis (GFC) and subsequent economic lull or even secular stagnation¹ (e.g., Summers, 2013) as well as absence of productivity growth (e.g., Haldane, 2017), the view from the international community on China's SOEs as inefficient enterprises requiring reform continues. The most recent IMF Article IV report (IMF, 2018) goes into much detail regarding the need for SOE reform as a *necessary* precondition for China's rebalancing.

A rebalance is something both the China Communist Party (CCP) and State have suggested is important for their continued economic success as well as social stability (e.g., Pettis, 2013). However, what appears to be "axiomatic" within the Washington Consensus – that SOEs are a net negative – should still be open to honest inquiry. Indeed, they are also incredibly durable and resilient, both in terms of their average life spans and anti-fragile nature when confronted with

¹ The secular stagnation hypothesis was proposed by economist Alvin Hansen (Hansen, 1939) which stressed that a lack of incentive to invest on the demand side would lead to a rise in accumulated savings left unabsorbed (i.e., S > I). This would lead to "sick recoveries which die in their infancy and depressions which feed on themselves" (Hansen, 1939: 4). More recently popularised by Larry Summers (e.g., 2014) as a natural market imperfection derived as a function of monetary policy at the zero bound on the nominal rate leading to levels of output below full employment, both mainstream economists such as Paul Krugman and left leaning economists (e.g., Varoufakis, 2015) have made similar arguments regarding global imbalances and instability.

economic shocks. That they have survived may not necessarily be as pure a function of preferential treatment, soft budget constraints and political connections. That the China model (中国模式 *zhong guo mo shi*) has achieved the economic success that it has within such a limited time horizon (i.e., 40 years as of 2018) has been through the *policies* it has adopted. And this necessarily *includes* its policies over SOEs in addition to the gradualist approach to reforms adopted since the opening up period of 1978.

This gradualist approach China has taken to reform is encapsulated by Naughton's (1995, 2007) phrase "growing out of the plan" or the 1978 reform's architect, Deng Xiao Ping's crossing the river whilst feeling for the stones – to move forward but given the *uncertainties* of the future path(s) you take this should be done with a degree of caution lest you fall into turmoil. This fall and demise is what the CCP fears in the form of 捣乱 (*dao luan*) – chaos or disorder which impacts the CCPs legitimacy. Therefore, there is a premium placed on any mechanism which allows the CCP to maintain stability (维稳 *wei wen*). The implementation of Deng's 1978 strategy was through policies that included adapting SOEs over time in addition to gradual privatisation over Town and Village Enterprises (TVEs) and allowance of the dual track pricing system (e.g., Naughton, 2007; Nolan, 2015; Heilmann, 2017). But gradual reform and privatisation over a longer duration has not led to nor does it necessarily imply the end of the SOE, as legitimacy over CCP rule and stability is maintained through such party mechanisms.

Indeed, the state sector remains relatively strong especially in the promotion of strategic "national champions" (e.g., Nolan, 2001) in the face of calls for faster privatisation from the IMF (2017, 2018), World Bank (2017) and think tanks (e.g., Peterson Institute International Economics).

Hubbard (2016) noted that the degree of concentration of SOEs in key sectors remains relatively high such that in terms of the Herfindhal-Hirschman Index (HHI)², with SOE monopolies remaining in energy (i.e., utilities and oil and gas), tobacco and automobiles.

The reasons for the continued resilience of SOEs in spite of their perceived relative inefficiencies and irrational investment decisions is the impetus for the current thesis. Specifically, I will explore the relative differences in SOE and State Holding (SH) compared with Private Owned Enterprises (POE) Fixed Asset Investment (FAI) and their respective impacts on *policy uncertainty*. The details of these variables will be discussed in later sections (see Section I and II for the background and development of hypotheses respectively).

1.2 **Problem statement**

This thesis will seek to reframe how we perceive China's SOEs from irrational zombies to rational risk stabilisers. Practically, uncertainty in the form of the Economic Policy Uncertainty (EPU) metric developed by Baker, Bloom and Davis (2013, 2016) will be used as the main dependent variable. The model specification and main variables can be seen in the Methodology section (see 3.2 Analytical models, p.29).

The consensus view of China's SOEs is that they require significant reform as part of the move to the market based system. However for every reduction in SOE intensity and increase in market private forces, there is a trade-off of reduced state control over uncertainty. This is because SOEs

² HHI is a measure of firm concentration in a given industry calculated by squaring the number of firms in a given industry and summing the total, such that if 1 firm had 100% of the market this would = 10,000, the maximum HHI figure and a sum close to 0 would imply perfect competition.

will act where others fear to tread: they will invest to reduce uncertainty whereas private shareholders will reflect on their risk tolerance, adopting a wait and see approach (e.g., Cukierman, 1980; Stokey, 2016) and demand higher risk premiums (i.e., return) for a given investment: that is social stability or political goals are lower priority for rational private investors.

I will therefore seek to address the following themes (see Section II for specific hypotheses):

- 1) Do SOEs help reduce uncertainty as political and policy tools of the State?
- 2) Do SOEs relative to POEs reduce uncertainty to a greater degree?
- 3) What are the other determinants of policy uncertainty in the business cycle and what relative impacts do they have?

To my knowledge no prior research has addressed the positive stabilising influence China's SOEs may have on policy uncertainty and none have addressed SOEs and POEs relative influences on policy uncertainty. Rather, empirical literature has focused on aspects of China investment (in)efficiency (e.g., Guariglia & Yang, 2016) and government influence over China firm level investment *under* "uncertainty" (e.g., Xu et al, 2010) but this has i) predominantly focused at the firm unit level; ii) on closer scrutiny measures risk not true uncertainty and iii) looked at uncertainty or risk as the *independent* variable and its impact on output (including investment). To build upon the literature and provide an original piece of research this thesis i) takes a macro perspective rather than focusing on the firm; ii) assesses uncertainty specifically, not risk and iii) also suggests that FAI can serve to reduce uncertainty, rather than FAI being adjusted as a result of uncertainty.

The remainder of this thesis will take the following structure: Section I will provide a literature review of SOEs, providing an introduction over their varieties, and review over investment and policy uncertainty; Section II will articulate the development of the hypotheses to be tested; Section III discusses the data and methodology used to test these hypotheses; Section IV will present and interpret results and Section V will discuss and provide policy recommendations.

CHAPTER 2

Literature Review

2.1 Section overview

This section will explain the role and characteristics of China's SOEs and how they are currently portrayed. It will include an explanation of SOEs and their role, how and why they appear to underperform leading to their being branded as zombie firms and the literature which supports these views. This review will be followed with exposition over the primary dependent variable, China policy uncertainty and its relationship with the main independent variable, investment, specifically related to China's SOE and POE firms.

2.2 China's SOEs

Current literature and explanations of China SOE performance paints a relatively bleak picture with many attributing constraints on future growth on SOEs and local government profligacy (e.g., Huang, 2017), that SOEs continued existence is a function of political support from the State in the form of subsidies (Lee et al, 2014; Allen, et al, 2005), loans at preferential rates (e.g., Szamosszegi and Kyle, 2011), protection from competitors and political connections (e.g., Chen et al, 2017).

This body of literature revolves around the following characteristics: SOEs occupy second tier status when compared to private enterprises as they inefficiently allocate capital and remain "bloated" enterprises (e.g., Ljungqvist et al, 2015). Other studies have identified a productivity gap between SOEs and private firms (Hsieh and Klenow, 2009) where more efficient allocation of capital would lead to an increase in Total Factor Productivity (TFP) (e.g., Hsieh and Song, 2015).

Bai et al (2016) also suggest that the stimulus package that was filtered through SOEs during the GFC may eventually result in a drag on future growth.

These studies also point to SOEs preferential access to credit (e.g., Su, 2016). China banks – also predominately state owned – prefer to grant credit to SOEs relative to POEs (Wei and Wang, 1997) given the implicit government bailout in any instance of default (see Rodden, 2006). It is also possible that default risk is more readily estimated for an SOE given the underlying state backstop which in turn increases the willingness of China banks to lend to SOEs vis a vis POEs (e.g., Cull and Xu, 2003). This also causes a crowding out effect where credit to SOEs crowds out POEs.

Given SOEs are portrayed to be inefficient and crowd out more efficient private firms, governments from transitional economies including China's have implemented degrees of privatisation as a means to improve efficiency. Empirical findings over how successful this reform has been indicate conflicting results: Jefferson and Su (2006) suggest that an increase in non-state share proportional ownership increases the performance of firms. Similarly, Song and Yao (2005) also found that privatisation improves firm profit margins. However, Zhu et al (2007) found that performance worsened post-privatisation,. Similarly. Liu and Li (2005) measured stock market performance for privatised SOEs both pre and post control rights transfers and found no significant change. Wang et al (2016) found that private benefit of a private controlling shareholder was greater than that of a state-controlling shareholder which in turn reduced future corporate performance. They also found no significant change in performance 3 years after the transfer of controlling rights. Lu and Dranove (2013) Management Buyouts also found privatization via

Management Buyouts over the short term reduced efficiency before regressing upward toward the prior mean. Liu et al (2015) found that *mixed* ownership or partial privatisation was the best performing firm type given returns from synergies between state support and private business acumen.

These mixed ownership SOEs are a result of the reform agenda which has taken place in stages with the predominant being Jiang Ze Min's "keep hold of the big and let go of the small" ³ campaign. Loss making SOEs were privatised as larger SOEs were "corporatised" with corporate governance changes to boards, management and shareholders being key components of this process (Wu et al, 2012). Central government also transferred control rights to many local governments where the intention was to improve local economic conditions. This process has slowed with SOEs reducing in number but increasing in size undergoing more merger activity in certain sectors (e.g., Freund, 2017).

Given the conflicting evidence over SOEs, why is there such a consensus view over their negative qualities? There is relatively convincing evidence that China has succeeded in spite of the SOEs rather than as a consequence of them. Nicholas Lardy (2014) in "Markets over Mao" showed that the State had given way to the private market and that the private market – therefore – was at the forefront of the economic boom witnessed throughout the 2000's. This somewhat vindicated the reform agenda and consensus view at that time.

³ These were instigated in 2003 under 江泽民 (*Jiang Ze Min*) and included the creation of SASACs by the State Council in March 2003 (via decree 378) as well as consolidation of larger more systemically important SOEs – that is in key industries – relative to the smaller. This is perhaps best encapsulated in the 抓大放小 (*zhau da fang xiao* - grab the large and let go of the small) reform.

However, for Lardy's thesis to remain persuasive, it must also be able to explain the inconsistencies in the data that have arisen since publication – that is the apparent *resurgence* of the State relative to the private sector. A resurgence of sorts can be seen in the period since 2014 (see Figures 2 and 3 below). The increase in the percentage of state assets via investment, the relative growth in industrial profits as well as the increase in the share of industrial profits accumulated through the State versus Private registered firms (see Figure 1).

Figure 1: State and Private Industrial Profit growth



Source: China NBS, Lardy (2017)

As of October 2016, the State has had an uptick in their profit growth (8.2%) vs the private sector (5.9%). However, when we look at the base from which the State and Private sector were trending it is apparent that the differential increases are not so stark – that State share of profit growth of 8.2% was from a decline of greater than 20% (in 2015) whereas the private sector growth of 5.9% was off the back of growth of 4%. That is to say given profits were so low within the State sector it is "easier" to outperform (in this case by 2.3%) relative to private firms. Lardy (2017) himself

argues that this resurgence is nothing more than a cyclical change as opposed to any systemic transformation: one which could be as a result of Party emphasis on Xi Jin Ping's thought⁴.

Moreover, the share of industrial profits from SOEs (including state-controlled firms) is also 18% vis a vis the 35% in private firms (as of the end of 2016). The data on private controlled – even though it does appear to be trending in a positive direction – is also incomplete as it only includes those private firms that are registered: Limited Liability Companies (LLCs) where the majority or sole shareholder is private are excluded. Factoring in an estimate of profits for these firms would therefore increase the relative share accruing to private controlled firms but would also decline should the majority of these firms be loss making (unlikely but possible if we look only at accounting profits rather than cash flow generation).

A further reason for the pessimistic view of SOEs is due to the negative impacts that they can have on both domestic and international competitiveness. Domestically, MacFarquhar (2017) has suggested that SOEs require reform relative to POEs for the following reasons: i) they are more indebted; ii) less profitable and iii) less productive than their relative private sector peers.

MacFarquar also raises the prospect of SOEs in their current form preventing China's rebalancing: they force up the current account (i.e., trade balance surplus) through increasing overall savings. Pettis (2013) has also made the argument that savings being so high relative to overall investment – by definition – forces up the current account or trade balance (i.e., which in turn increases the

⁴ As per the SASAC website published on the 07/18 there was a video meeting convened for both Central and Local SOE officials to study Xi Jin Ping's thought (习近平新时代中国特色社会主义思想) applied to SOE policy <u>http://www.sasac.gov.cn/n2588030/n2588924/c9258344/content.html</u> [accessed on the 01/08/18].

surplus or reduces the deficit) which prevents rebalancing. This is not to say that the CCP or the State Council is not aware of the need to rebalance the economy. In 2007 the much cited announcement by then Premier Wen Jia Bao (温家宝) spoke of the unbalanced, unstable, uncoordinated and unsustainable economy⁵.

These distortions are not isolated to the domestic market – they cause reverberations through global trade - which have been most noticeable in the US although through amplification channels can also impact the UK (e.g., see Gilhooly et al, 2018 for estimated spillover and shocks from a China slowdown). MIT economist David Autor (Autor et al, 2013, 2016) has recently identified how these imbalances may have negative economic impacts on certain regions in the US. Indeed, in a more recent paper these same authors along with Majilesi (Autor et al, 2017) identify that the external trade surplus China has with the US may have also had *electoral* consequences in trade-exposed US regions: they found evidence that in presidential elections, counties with greater trade exposure shifted towards the Republican candidate and trade-exposed districts were more likely in congressional elections to vote out a moderate representative in the 2000s.

Freund and Sidhu (2017) identified that between 2006-2014 although global concentration of industrial firms has declined, in industries where China's SOEs dominate concentration has in fact risen. Consistent with the SOE inefficiency hypothesis, Freund and Sidhu also find that China's SOEs are too large and expanding too quickly given their low productivity and this in turn is reducing "global allocative efficiency in some industries" (Freund & Sidhu, 2017: 4). This could be as a consequence of the rationalisation process during the aforementioned SOE reforms: the

⁵ In his statement at the NPC in March 2007 Wen Jia Bao was candid when asked about the state of the economy – and his statement would go on to being referenced as the "four un's"

move toward consolidation and privatisation has in fact led to increased inefficiency in terms of capital allocation (production proportional to size) across certain sectors (e.g., Huang, 2008; Hsieh & Zheng, 2016).

These net negative impacts if a function of SOEs and their survival are therefore in part due to the political connections and privileges that SOEs enjoy (e.g., state support; Barbieri et al, 2012) including soft budget constraints (e.g., Qian and Roland, 1998). These prevent consistently loss-making entities from naturally exiting the market which would ordinarily result as a consequence of firms' inability to continue as a going concern. These distortions again impact the private as well as the global markets and these impacts are multiplied as a consequence of the relatively closed capital markets within China. Closing the capital market from a certain perspective does make rational sense if you are trying to prevent flight capital but at the same time the "unnatural" (i.e., when compared to a free market benchmark) way this is coerced via the State ultimately leads to distortions elsewhere.

Prior to putting forward the more optimistic argument for SOEs it is important to quantify and define them in relation to their current institutional context, which I do below.

2.2.1 Institutional context of China's SOEs

China's state sector is comprised of SOEs which report to central, provincial and local levels of government. SOEs are either centrally owned or owned by the provincial or local governments. Not all SOEs are created equally: their management is either performed at the Central level

supervised by the State-owned Asset and Supervision Commission (SASAC) and local SOEs are often under local SASACs (see Figure 1). In addition, there are many SOEs that are under the auspices of other ministries or regulators (e.g., the China Banking Regulatory Commission, the China Securities Regulatory Commission etc.). The relative importance and in turn power of SOE influence beginning from the 2008 financial crisis, at a macro level, appears to have been moving towards the Central vis a vis the Local (e.g., Lee, 2009). SASACs are akin to holding companies – that is they hold shares in the SOE rather than the State holding these shares as was the case pre-SOE reform.





As of 2009, amended legislation was passed that stipulated the share-holding structure (i.e., the SASAC entity) would hold the legal assets and liabilities of their respective SOEs on behalf of the State. Definitions of each of these entities can be seen in Table 1.

| Registration Status | Definition | | | | | |
|---|--|---|--|--|--|--|
| Domestic funded | Ownership Details | Description | | | | |
| State-Owned Enterprises | 100% State ownership | Non-corporate economic entities - all assets are owned by the State | | | | |
| State-Holding enterprises | State ownership > any other single shareholder in firm | Entities where the shareholding of the State > than any other shareholder | | | | |
| Collective-owned enterprises | Public & collective ownership | Economic entities which have collective owners | | | | |
| Cooperative enterprises | employees and outside investment funding | Set up on coop basis. Management decision made by all members | | | | |
| Joint ownership enterprises | >= 2 corporate enterprises own shareholding (not necessarily 50/50) | Established by joint investment capital | | | | |
| Limited Liability Corporations | 2-49 investors own share capital | LLCs include state sole funded corporations | | | | |
| Share-holding corporations Ltd. | Total registered capital divided into equal shares | Stock issues on secondary markets | | | | |
| Private enterprises | Natural person serves as controlling or sole shareholder | include: Private LLCs; SHCs; partnership enterprises; sole investment enterprises | | | | |
| Foreign funded | Ownership Details | Description | | | | |
| Enterprises with funds from HK, Macao, Taiwan | Funds from HK, Macao and/or Taiwan | All types of enterprise with funds from relevant parties as per definition | | | | |
| Foreign funded enterprises | Invested capital from foreign sources | | | | | |

Source: Adapted from CSY 2016 and US China-Commission, 2011

From Table 1, we can see that the reporting of SOE figures may often be misleading. For the purposes of this thesis, I will adjust the SOE figures to also include those entities that have a controlling or direct shareholding in an entity. Irrespective of its registration status SOEs will always exclude those firms listed as Private enterprises (see Table 1, Domestic Funded no.8), unless otherwise stated.

I also adjust the reported numbers of entities to identify a more accurate estimation of the number of SOEs using the data made available from the China Statistical Yearbook (CSY) from 2016 published by the NBS as follows (see Table 2 below):

| Enterprise | No. of industrial enterprises | Calculations or data source |
|---------------------------------------|----------------------------------|---|
| SOE and SHE | 19,022 | From NBS CSY 2016 |
| SOE | 2,459 | From NBS CSY 2016 |
| SHE | 16,563 | calculated from above (i.e., (SHE+SOE) - SOE = SHE) |
| State Joint ownership enterprises | 10 | From NBS CSY 2016 |
| Joint State-collective enterprises | 22 | From NBS CSY 2016 |
| State sole funded LLCs | 3424 | From NBS CSY 2016 |
| Unspecified ownership in SOEs | 13,107 | SHE less others = minimum no. unspecified |

Table 2: Number of State Enterprises

Source: NBS CSY 2017, Author calculations

In addition to the industrial enterprises listed in Table 2, many of the listed firms on China stock exchanges are partially owned by the State – and the State is likely to have an oversized influence on the management of the entity even if its shareholding is below 50%. A large proportion of the Non-Tradeable Shares (NTS) of listed firms are also owned by the State. Parsing through this information, although technically possible is not realistic for me to do within the scope of this thesis. However, the CEIC database used for data collection does provide sufficient information around i) the above registration status as per Table 1 (above) and ii) FAI for each of these enterprise types as well as the total FAI from 2004 through to Y/E 2017 on a monthly basis. Therefore, it is possible to make a reasonable estimation of the relative SOE to non-SOE and/or POE FAI quantitative levels.

Reforms over the SASAC hierarchies have focused on the adoption of the Singapore Temasek model, with both respected media (e.g., The Economist, 2017, 2018) and research (e.g., Chang and Yin, 2016) suggesting China should seek to further develop this model to increase efficiencies. However, the variation and differences across region and size relative to Singapore makes this more challenging at the tactical level of implementation although strategically (longer term) it may be adopted.

Quantitatively, SOEs and State holding entities still have a very important role in China constituting 40% of assets relative to total assets of all firms. This is a figure worth highlighting given the number of SOEs (see Table 2) has declined as a percentage of the total number of firms. This implies that a smaller number of SOEs have managed to accumulate a larger number of assets over time which lends credence to the aforementioned Freund and Sidhu's (2017) findings on concentration.

Further, SOEs tend to be concentrated in certain sectors as opposed to being allocated across a diversified number of industries. Steel, shipbuilding and heavy machinery are all areas where SOEs appear to be clustered. There also appears to be a significant amount of leverage in SOEs (i.e., total liabilities as a percentage of total assets was 59.56% as of June 2018– see Figure 3).

Figure 3: Total SOE Leverage

Note: Total leverage is calculated as liabilities/total assets where Total Assets = total liabilities + equity, as per the

balance sheet



Source: CEIC data, Author calculations

As Figure 3 (above) shows, leverage has increased since the GFC in 07-08. I also compare relative differences in leverage at the Local and Central level:

Figure 4: Central and Local SOE leverage



Source: CEIC data, Author calculations

Central SOE (CSOE) leverage appears to have expanded relative to Local SOE's and has been above Local SOE (LSOE) leverage as of December 2011, tapering off through to August 2015 prior to expanding relatively rapidly from September 2015 through to the end of 2017. The expansion was as a result of the dramatic fall in the China stock market index that occurred in 2015 (12/06/15) where the State intervened to stabilise the uncertainty in the markets via their most efficient apparatus, the CSOEs given the relative economic decentralisation of China's model (e.g., Qian and Weingast, 1996).

There are two frames of reference to explain SOE increases in leverage: i) SOEs are continuing to act irrationally in their investment decisions leading to a gradual build-up of debt with insufficient cash generation to pay down interest accrued and principal or ii) as the preceding paragraph, this increase in leverage as well as the differential between CSOE and LSOE leverage supports the notion that SOEs can act to stabilise an economy suffering from *uncertainty*. This would make the increase in leverage a "*rational*" trade off if there was also an associated increase in GDP growth (indirectly caused by increases in invested capital via SOEs).

The increase in leverage and SOEs continued existence has led many in both academia and even China's State Council⁶ to label several SOEs as *zombies*: entities that are inefficient and only continue as a going concern (in the accounting sense) through "life support" (e.g., from the State or the state owned banks). Moreover, should SOEs ultimately be one of the primary causes of overleverage via an investment led growth model (as per the IMF 2018 Article IV), just as if zombies roamed the earth without constraints, they would eventually destroy the ecosystem from which they derive their sustenance: resources are finite and supply cannot sustain insatiable demand. SOEs, similarly, if they were continue to drain the system of capital with no returns (i.e.,

⁶ The State Council defines zombie firms as those firms that have not made a profit for 3 consecutive years

via misallocation) will ultimately cause their own demise as at some stage expanding debt will require interest to be paid down whilst further investment opportunities will contract.

However what the above examination of descriptive data in combination with the relevant literature confirms is there also exists a minority optimistic view which is now easier to elaborate than in the preceding section and forms the central tenet of this thesis (see problem statement on page 4). As per Figure 3, the stock market volatility of 2015 is not the only example of a time the State has stepped in to help stabilise uncertainty – the actions taken during the GFC was to ensure the stability of growth as well as ensuring the government sector continued to operate under conditions of relative uncertainty thereby guaranteeing millions of jobs (e.g., as of the y/e 2017, 60.64m people are employed in State Owned firms; from CEIC and Ministry of Human Resources and Social Security). That is better access to credit serves as the survival function of SOEs (e.g., Song et al, 2011) but also as a stability function to reduce uncertainty. Others (e.g., Chang et al, 2017; Peng et al, 2016) have also identified that SOEs continue to have access to credit relative to POEs in spite of their less efficient business models. Whilst this may appear irrational when viewed through an efficiency paradigm it may in fact serve a rational purpose if viewed through the uncertainty paradigm put forward here.

In summary, two main points come to mind from a review of the literature and historical data: i) under uncertainty and/or higher levels of risk the state banks continue to lend to SOEs so as to ensure continued investment which forms the largest component of GDP growth (e.g., Pettis, 2011, 2013). To have been stalled by the GFC would have potentially been more damaging to the CCP's *legitimacy* given their remit is partly based on continued economic growth (e.g., Heilmann, 2017)

and ii) SOEs' inefficiency at the firm level may be a cost that the CCP and State Council is willing to accept – especially under certain conditions of uncertainty.

I next turn to the literature on uncertainty related specifically to investment and capital allocation decisions – the key relationship explored in the current thesis.

2.3 Policy Uncertainty, SOE and POE Investment

Knight (1921) defined uncertainty as people's inability to forecast the likelihood of something happening – in other words being unable to place a probability estimate and therefore probability distribution of events. Risk, on the other hand, can be assigned a probability and in turn a distribution so as to estimate an expected outcome. The simplest example is a fair coin toss: if a fair coin is flipped there is an equal probability of it landing on heads as tails (i.e., 1 of 2 or 50%). This is a probability estimate of outcomes that can be readily calculated knowing the characteristics of the coin (i.e., it is fair) and the intended action (i.e., the coin flip).

There are many texts on policy under uncertainty, such as those pertaining to the precautionary principle (see Ashford, 2005; Sunstein, 2007) and this thesis will reflect on this principle after the results are analysed. The explicit focus here will be on the interaction between policy uncertainty and SOE investment relative to POE investment.

The literature on investment under uncertainty is rich. Bernanke (1983) identified that firms would have an incentive to refrain from investment where uncertainty was high. That is they would at the very least delay investment and hiring decisions over a time horizon characterised by uncertainty

(e.g., through an investment and hiring freeze). This is under conditions where investment projects are costly, returns difficult to measure with any degree of accuracy and also where workers' employment is risky given they may need to later dismiss them so as to maintain profit margins under tense macroeconomic conditions. Uncertainty also causes precautionary spending reductions and cutbacks from household consumption as well as upward pressure on finance costs (e.g., Gilchrist et al, 2014). Risk aversion also increases and this has been especially well documented in managerial behaviour when making investment and strategic decisions (e.g., Panousi and Papanikolaou, 2012).

Tobin (1958) showed that as the firm or consumer cost of capital increases as a function of increased risk, investment and consumption decline. Investment decisions of firms under uncertainty is generally captured in the net present value (NPV) discounted cash flow (DCF) method at the firm level but in a dynamic business environment, projects can change. This led to more practical adoption of real options theory (Myers, 1977) which McDonald & Siegel (1985) applied to investment decisions whereby the investment decision is a trade-off between waiting (which assumes that uncertainty declines as a function of increasing information availability which itself increases as a function of time to the investment decision) and investing today (i.e., so as not to lose the investment opportunity). As the generation of cash flows becomes less certain the investment is less likely to be made and therefore the real option hypothesis would suggest that investment is negatively related to uncertainty (e.g., Dixit & Pindyck, 1994).

There is also a body of literature specifically on *policy uncertainty* such as monetary, fiscal and regulatory policy uncertainty and the manner in which this impacts the economy (e.g., Friedman,

1968; Rodrik, 1991; Higgs, 1997). Policy uncertainty has also been explored in DSGE⁷ models (e.g., Fernandez-Villaverde et al, 2015) and how fluctuations in uncertainty may impact stock market volatility (e.g., Pastor and Veronesi, 2012, 2013). Asset returns have also been found to be negatively related to policy uncertainty (e.g., Brogard and Detzel, 2015).

Pastor and Veronesi (2013) predict that political uncertainty commands a risk premium – that is when there are perceived political uncertainties, rational investors will only invest when the predicted returns are sufficient to tolerate the current level of risk and uncertainty. Equity prices will therefore drop as the discount rate increases to factor in this political uncertainty premia. Indeed, in relation to political uncertainty's impact on asset prices in China, Liu et al (2017) identified the impact of exogenous political shocks on asset prices. Using the Bo Xi Lai and Wang Li Jun scandal⁸ of 2012 and its impact on asset prices as a natural experiment they found that there was a negative impact to stock prices, especially those that had political connections, and that this was factored into these assets' discount rates (i.e., the political risk had been priced into the discount rate – making it higher - so that the fundamental value was lower than prior to the scandal - where theory suggest investors demanded a higher return for taking on such political risk). They also found that future expected returns for politically connected SOEs were also more volatile (i.e., they showed more variance) than non-SOEs although equity research analysts covering SOE and non-SOE equities and modelling forecasts of said equity prices were not significantly different. Liu et al (2017) also used Google and Baidu search intensity (on Bo Xi Lai and Wang Li Jun) for measures of political uncertainty related to the Bo Xi Lai scandal as well as Baidu searches for the

⁷ Dynamic stochastic general equilibrium models used in econometric studies

⁸ In February 2012, Wang Li Jun vice mayor of Chongqing reported to the US consulate on an alleged murder and cover up involving Bo Xi Lai, who was then Chongqing CCP secretary. Bo was charged with corruption and abuse of power and removed from his position.

term "revolution" during the March 2012 Bo scandal. This methodology for assessing political uncertainty is analogous to the metric used in the current study although arguably the *policy uncertainty* metric used here is more valid and reliable (see Figure 5 for relationship between the China index and shocks, including peak periods in 2012 related to the Bo scandal and political transition).

Figure 5: China Policy Uncertainty index correlation with critical events



China Economic Policy Uncertainty Index

Source: Bloom, 2015

Xu et al (2010) identify that government control impacts the investment-uncertainty relationship – they identify that for listed companies there is a negative relation between investment and uncertainty but only for private controlled firms. Investment is negatively related to firm-specific uncertainty for private firms, whereas for government controlled firms (i.e., SOEs) there is a positive relationship with market uncertainty. This means that under uncertainty, government controlled firms invest more not less. This is described as government allowing firms to invest to stimulate economic growth. However, this thesis takes a different view: that SOEs increase

25

investment so as to reduce uncertainty in their role as discretionary stabilisers not that they increase investment as a result of or under uncertainty. I believe the causal mechanism that Xu et al takes to be uncertainty driving relative investment mediated by government/private control to be the obverse: government control (i.e., SOEs) firms invest at the discretion of the state to reduce uncertainty.

Xu et al's paper is important as it uncovers the distinction between firm investment behaviours and how these differ for SOEs and POEs – however the researchers do not assess *uncertainty* but *risk*. They capture this in the CAPM⁹ model, which is used to calculate the risk premium of a firm when making capital allocation decisions. I capture the relationship between *policy uncertainty* as captured in the narrative via the news media covering China. Xu et al (2010) state that SOEs are still required to perform macroeconomic control and social welfare functions and explicitly mention the post GFC stimulus program that encouraged investment and infrastructure development – a plan that in Xu et al's words "to a large extent [was] realized through investment by SOEs" (Xu et al, 2010: 137). This was to prevent the global recession from spilling over into China's domestic economy from increased uncertainty. To reduce this *uncertainty* over the future of the economy, China's state-led investment plan using SOEs as mechanisms through which to realise their ambition was successful in that it prevented the recession from reducing China's growth trajectory which appears to support my view of causation.

⁹ Capital asset pricing model used in finance to calculate a firm's return on equity based on the current risk free rate and the relationship to the market returns captured in the beta coefficient and the market risk premium.

Regarding the uncertainty metric, text search methods over newspaper archives have led to some significant findings around policy uncertainty (e.g., Boudoukh et al, 2013; Alexopoulos and Cohen, 2015).

Unlike prior studies that have explored social stability and economic goals as incentives that compel SOEs to continue to invest when such investment may not be warranted based on rational expectations of future returns, and prior research on investment behaviours under uncertainty (and risk), I will explore the potential beneficial impact of SOE's Fixed Asset Investment (FAI) relative to Private Owned Entities (POEs) and the relative degree of impact both type of firm has on *policy uncertainty* (Baker et al, 2016).

2.3 Hypotheses development

Given the current thesis seeks to uncover how SOEs investment behaviour may act to attenuate uncertainty, I adopt a measure of uncertainty based on *economic policy uncertainty* (EPU). As previously mentioned this is an index developed by Baker, Bloom and Davis (2016) built out from newspaper coverage frequency. It was first developed for the US and later extended to other countries and economies, including China. The accuracy and reliability of the metric is assessed through robustness checks including firm-level and macro data (see Baker et al, 2016).

Given the exposition above, the relevant data available and the perspectives discussed, this thesis will seek to address the following set of hypotheses:

*H*₁: there will be a negative relationship between State Owned Entity (SOE) and State Holding (SH) Fixed Asset Investment (FAI) and policy uncertainty whereby increased FAI from state held entities will lead to declines in uncertainty

The general consensus regarding investment and uncertainty in the literature has generally identified that investment declines under uncertainty (e.g., Bernanke, 1983) – this is what we would expect from rational investors who are anticipating continuing declines in the economy as a result of heightened risk and unknown uncertainty. However, State holding and state owned entities, should they as hypothesised be used to ensure stability, may at the discretion of the state invest *more* during periods of uncertainty so as to *reduce* future levels of uncertainty. There will therefore be a negative relationship between SOE and other State-held entity FAI and policy uncertainty controlling for increases in leverage (at both the CSOE and LSOE levels), business cycle indicators and money supply (i.e., M2).

*H*₂: there will be a significant relationship between Private owned enterprise (POE) FAI and Policy uncertainty where FAI increases will cause associated changes in policy uncertainty

This is predicated on investment under uncertainty and more recently Pastor and Veronesi (2013) and Liu et al's (2017) findings detailed in the literature review. Importantly they suggest that more rational investors would demand a higher risk premium to invest under political and policy uncertainty. Should FAI from SOEs be negatively associated with uncertainty but FAI in China be the proximate cause of instability then, by my own definition non-SOE firms FAI should be positively associated with uncertainty. However, if private investors are more rational in making

capital allocation decisions, then this would also mean that their FAI generates more output leading to reduced uncertainty. As the mechanism is relatively complex I only hypothesise there will be a significant association either way.

Other hypotheses that are included for completeness are as below:

*H*₃ *Increases in real GDP will have a negative relationship with policy uncertainty when holding all other control variables constant*

*H*₄ *More accommodative monetary policy will have a negative relationship with policy uncertainty when holding all other control variables constant*

*H*⁵ Leverage in SOEs will have a positive relationship with policy uncertainty when holding all other control variables constant

The above hypotheses are subsidiary to the predominant H_1 and H_2 . They are premised on prior literature (e.g. Chen et al, 2018) and consistent with the arguments put forward in the hypotheses. Regarding H_5 I will look at both Central and Local SOEs (CSOEs and LSOEs) respective levels of leverage and their impacts on policy uncertainty, although it is hypothesised that they should both have positive relationships with the main DV.

CHAPTER 3

Methodology

3.1 Data collection

I collected and organised raw data (see appendix B.1) from CEIC and the NBS in excel prior to exporting to Stata (v.15). Data was available for FAI for all of the previously named entities (see Table 1). For the purposes of the study I first chose to include State Owned and State Holding; Joint owned where the State was listed as a shareholder; LLCs where the state was the sole shareholder for SOE FAI and Private (only) FAI variables all of which came from CEIC. I also collected the Total FAI data as this was later used to extract the residual FAI after deducting both SOE and POE FAI. I used the monthly data from 2004 (the first year the FAI data was available) through to the end of 2017 (the final month the data was collected).

As this data was in nominal terms, I also adjusted the values into real terms. I used the GDP deflator (monthly) from Higgens at al (2016) available on Autor et al's China shock website¹⁰. In addition, I also collected the China policy uncertainty dataset (i.e., the DV) from the Baker, Bloom's policyuncertainty.com¹¹ website (see appendix A for more details).

3.2 Analytical models

As the study involves multivariate statistics over time, it was necessary to utilise a multivariate time series model and VAR model to analyse the data.

¹⁰ <u>http://chinashock.info/</u> [accessed on the 01/08/18]

¹¹ www.policyuncertainty.com [accessed on the 31/07/18]

The first series of log-linear models were run using lagged variables to account for t-1 effects as well as the lag of the DV on itself:

$$CPU_{t} = \alpha + \beta_{1}lnCPU_{t-1} + \beta_{1}lnGDP_{t-1} + \beta_{2}lnSOE_{t-1} + \beta_{3}lnSH_{t-1} + \beta_{4}lnPO_{t-1} + \beta_{5ln}CSOE_{t-1} + \beta_{6}lnLSOE_{t-1} + \beta_{7}ln\chi_{t} + \varepsilon_{t}$$

$$[1]$$

Where α is the constant term; CPU refers to China Policy Uncertainty (from Baker et al, 2016); GDP is the logarithm of the real form; SOE refers to SOE Fixed Asset Investment (FAI); SH refers to State Held FAI; PO is Private Owned FAI; CSOE and LSOE are the Central and Local SOE leverage levels and the χ variable contains the remaining control variables (e.g., the natural logarithms of i) CPI; ii) CSI300 – the equity index; iii) M2 that is a broad level of money in the system to express monetary policy). These control variables are also hypothesised to have a relative impact on the dependent variable but these are subsidiary to the main hypotheses. Other variables (i.e., the interaction terms between SOE FAI and leverage) are also added sequentially to the model series in the results section.

The *t* refers to the time period and therefore the *t*-1 implies that the period is lagged. The ε refers to the error terms.

The second series of these initial regressions was the same as that in equation [1] with IV's detrended for time and run as both linear-log and log-log models (the model below uses nominal variable names to avoid repetition):

$$CPU_{t} = \alpha + \beta_{1}CPU_{t-1} + \beta_{1}GDP_{t} + \beta_{2}SOE_{FAI_{t}} + \beta_{3}SH_{FAI_{t}} + \beta_{4}PO_{FAI_{t}} + \beta_{5}CSOE_{lev_{t}} + \beta_{6}LSOE_{lev_{t}} + \beta_{7}\chi_{t} + \varepsilon_{t}$$

$$[2]$$

General results related to the hypotheses from the series of models will be reported with all results displayed for completeness.

The final series of regressions were run using vector autoregression (VAR). The model used for this analysis is a simplified vector of the prior multiple regression.

$$Y_t = [CPU_t \ GDP_t \ CPI_t \ M2_t \ SOE_{FAI_t} \ POE_{FAI_t} \ SH_{FAI_t} \ CSOE_{leverage_t} LSOE_{leverage_t}]'$$
[3]

The vector above contains the standard business cycle indicators such as real GDP, CPI inflation rate and leverage (for CSOE and LSOE) and the change in M2 money supply with the latter indicator which are used by the Bank of England, the Fed and the ECB for monetary expansion (Chen et al, 2018). It also includes the changes in the investment rates but here separated between POE and SOE FAI, where the latter is further subdivided into state held (SH) and state owned (SOE) to be consistent with the analysis and question at hand.

This model, unlike the original regression equation, does not include the CSI300 index but does include a measure of CPI as per PBOC's¹² business cycle models. The exclusion of the other variable was done for the purposes of parsimony and given the model was being used to primarily assess causality on CPU at time *t* (i.e., uncertainty).

¹² People's Bank of China, China's Central Bank

Having assessed for violating assumptions on the VAR and using the appropriate lag (see VAR results for more details), post estimation tests were subsequently run assessing Granger causality to identify whether any of the significant variables were "Granger" causing the postulated dependent variable and not the obverse. Further shocks were applied to assess the predictive value for subsequent months (24 in this dataset) using the modelled VAR, impulse variables and the main DV of policy uncertainty as the response variable.

CHAPTER 4

Results

4.1 Regression results

From initial scatterplots it was noted taking the natural logs of variables would potentially be more meaningful. I reran the scatterplots and from a cursory view could see potential hypothesised relationships could be seen. I then ran a regressions based on equation [1]:

| DV: Policy uncertainty (t) | (1) | (2) | (3) |
|--------------------------------|------------|-----------------|-------------|
| VARIABLES | Main model | w/ Residual FAI | w/ SOE*LSOE |
| | | | |
| Policy uncertainty (t-1) | 0.582*** | 0.581*** | 0.583*** |
| | (0.0707) | (0.0794) | (0.0708) |
| SOE FAI (t-1) | -187.0* | -262.4* | -245.5* |
| | (104.8) | (137.7) | (125.1) |
| SH FAI (t-1) | -167.5** | -200.3** | -153.6** |
| | (65.58) | (87.94) | (67.62) |
| POE FAI (t-1) | 41.00 | 92.33 | 47.48 |
| | (127.4) | (160.0) | (127.8) |
| CSI300 (t-1) | 9.551 | 11.88 | 8.863 |
| | (27.39) | (47.87) | (27.43) |
| M2 (t-1) | 2.648 | 106.2 | -52.00 |
| | (313.5) | (420.8) | (320.2) |
| GDP (t-1) | 86.82 | -32.55 | 139.1 |
| | (535.0) | (704.6) | (539.0) |
| CPI (t-1) | 400.9 | 251.9 | 357.8 |
| | (396.5) | (523.1) | (400.0) |
| CSOE leverage (t-1) | -5.608 | -3.011 | -7.134 |
| - | (8.488) | (11.94) | (8.681) |
| LSOE leverage (t-1) | 2.666 | -2.443 | -10.99 |
| | (6.442) | (9.851) | (17.18) |
| Total FAI less SO SH POE (t-1) | | -298.2 | |
| | | (211.0) | |
| SOE*LSOE leverage (t-1) | | | 1.062 |
| - | | | (1.238) |
| Constant | -2,732 | -2,204 | -1,392 |
| | (2,804) | (3,544) | (3,212) |
| Observations | 152 | 121 | 152 |
| R-squared | 0.686 | 0 649 | 0.688 |
| Adjusted R-squared | 0.664 | 0.614 | 0.663 |

Table 3: Multivariate regression Log-Linear model

Standard errors in parentheses

*** p<0.01, ** p<0.05, * p<0.1

These results show that there seems to be a significant relationship in the hypothesised direction (H_1) between SOE FAI and policy uncertainty (p < 0.10) when controlling for leverage (both CSOE and LSOE) and the main control variables (i.e., M2, GDP and CPI). When adding residual FAI in Model 2, SOE FAI remains significant and the negative coefficient increases to explain a larger negative relationship with policy uncertainty although the significance remains the same and standard errors increase. When adjusting for interactive effects between SOE FAI and LSOE, SOE FAI remains significant at the p < 0.10 level.

POE FAI does not appear to be significant, that is it is neither positively nor negatively associated with policy uncertainty when holding all other variables constant which does not support H_2 . Nevertheless, although POE FAI is not significant, it still appears to have a positive relationship with policy uncertainty when inspecting its coefficient.

State Holding (SH) FAI appears to be significantly related to policy uncertainty in the hypothesised direction (H_1): that is it is negatively associated with policy uncertainty across models 1-3 (p < 0.05). These results lend further credence to the main hypothesis that SOE and SH FAI are negatively associated with policy uncertainty.

None of the other variables were found to have significant relationships with policy uncertainty aside from the lagged dependent variable (policy uncertainty; p < 0.01).

As this is time series data it was also important to ensure that the t variable was included in the model to ensure that the variation seen in the DV was not being explained by trend over time. In

turn, it was also prudent to convert the logged variables to lags (i.e., t-1) and then to convert these to variables which had been "detrended" for time (i.e., using Stata's predict and residuals commands). This enables us to ensure that it is not simply time which is causing the IVs to have inflated coefficients and in turn low p values (i.e., significant results). This was performed and the below results were obtained for models 4 and 5.

| | (4) | (5) |
|----------------------------|------------------------|--------------------------|
| VARIABLES | DV: Policy uncertainty | DV: InPolicy uncertainty |
| | | |
| Policy uncertainty (t-1) | 0.333*** | |
| | (0.0431) | |
| SOE FAI (dt) | -173.5*** | -0.599*** |
| | (45.9) | (0.159) |
| SH FAI (dt) | 0.363 | 0.00701 |
| | (4.903) | (0.0154) |
| POE FAI (dt) | 1,517*** | 9.107*** |
| | (207.3) | (0.636) |
| M2 (dt) | 696.0*** | 5.215*** |
| | (94.22) | (0.298) |
| GDP (dt) | -1,207*** | -7.512*** |
| | (140.2) | (0.417) |
| CPI (dt) | 101.0*** | 0.667*** |
| | (24.93) | (0.0592) |
| CSI300 (dt) | 55.42*** | 0.447*** |
| | (10.05) | (0.0318) |
| CSOE leverage (dt) | 5.599 | -0.0333** |
| | (4.172) | (0.0130) |
| LSOE leverage (dt) | -4.068 | 0.0355*** |
| | (3.068) | (0.00956) |
| InPolicy uncertainty (t-1) | | 0.147*** |
| | | (0.0233) |
| Constant | -322.3*** | 0.667*** |
| | (75.67) | (0.220) |
| Observations | 153 | 153 |
| R-squared | 0.884 | 0.963 |
| Adjusted R-squared | 0.877 | 0.961 |

Table 4: Log-Linear detrended and Log-Log detrended (dt)

Standard errors in parentheses *** p<0.01, ** p<0.05, * p<0.1

As can be seen from the results of the time adjusted model, SOE FAI was significant (p < 0.01) in the hypothesised direction when controlling for all other variables. POE FAI was also found to have a significant positive relationship with policy uncertainty (p < 0.01). However, when time adjusted, SH FAI no longer has a significant relationship with policy uncertainty in the hypothesized direction which does not support the main hypothesis (H_1).

Other significant results which displayed a positive relationship with the DV was the CSI equity index and inflation both at 1% level (p < 0.01). Real GDP was also found to have a significant positive relationship in the hypothesised direction with policy uncertainty (p < 0.01).

CSOE and LSOE leverage were also both found to be significant at the p < 0.05 and p < 0.01 levels respectively in the log-log model (5) with CSOE being negatively associated and LSOE being positively associated with policy uncertainty. These findings were not surprising given the news media (which is used to construct the DV metric) tends to highlight China's debt problem and specifically debt at the local government levels as being especially egregious.

Even with the adjustment for trend, the overall model is strongly supportive of the main hypotheses with the complete model also being significant at p < 0.0001 (from the results of the F-test; F(9, 143) = 660.64) and adjusted R₂ at 0.877 and 0.961 (i.e., the linear-log and log-log models explain 87.7% and 96.1% of the variance in policy uncertainty respectively).

4.2 VAR results and Granger causality

Given the nature of the data (i.e., multivariate time series), the potential for endogeneity of the variables and in spite of the controls and number of models run, I next perform a VAR and subsequent granger causality to test for the nature of the causal relationship between the hypothesised independent variables and the main DV. This is important as it is entirely plausible that uncertainty could be causing increases in FAI (i.e., in both SH/SOEs and POEs) rather than the obverse as is the hypothesised relationship and significance could be overstated.

4.2.1 Pre-estimation checks for VAR

The results satisfy the assumptions of stability and do not suffer from autocorrelation at lag order 4: the pre-estimation selection order criteria AIC and LR both suggest that a lag 4 model should be used (see Appendix B). They also do not suffer from normal distribution violations as per the Jarque-Bera test.

4.2.2 Granger causality results

Having run the model at lag 4 (see Table 5), the Granger causality wald tests were performed. As hypothesised, SOE FAI and SH FAI were both found to granger cause policy uncertainty being significant in the desired direction and not in the undesired direction where uncertainty causes SOE or SH FAI (p > 0.10). This supports H_1 .

| Equation | Excluded (i.e., causal variable) | F | Prob > F | Causal | Equation | Excluded (i.e., causal variable) | F | Prob > F | Causal | Equation | Excluded (i.e., causal variable) | F | Prob > F |
|--------------------|-------------------------------------|-------|----------|--------|----------|-------------------------------------|---------|----------|--------|---------------|-------------------------------------|-------|----------|
| | | | | | | | | | | | | | |
| Policy Uncertainty | SOE FAI | 1.999 | 0.0987 | x | POE FAI | Policy Uncertainty | 0.2062 | 0.9346 | | M2 | Policy Uncertainty | 0.635 | 0.6383 |
| Policy Uncertainty | SH FAI | 4.471 | 0.0021 | x | POE FAI | SOE FAI | 2.0388 | 0.0928 | | M2 | SOE FAI | 4.421 | 0.0022 |
| Policy Uncertainty | POE FAI | 5.028 | 0.0009 | x | POE FAI | SH FAI | 0.29013 | 0.8839 | | M2 | SH FAI | 0.653 | 0.626 |
| Policy Uncertainty | rGDP | 0.395 | 0.8122 | | POE FAI | rGDP | 2.0616 | 0.0897 | | M2 | POE FAI | 2.974 | 0.0218 |
| Policy Uncertainty | CPI | 1.037 | 0.3907 | | POE FAI | CPI | 0.71099 | 0.5859 | | M2 | rGDP | 1.859 | 0.1216 |
| Policy Uncertainty | M2 | 0.612 | 0.6544 | | POE FAI | M2 | 10.67 | 0.0000 | | M2 | СРІ | 0.596 | 0.6659 |
| Policy Uncertainty | CSOE leverage | 0.368 | 0.8309 | | POE FAI | CSOE leverage | 1.6006 | 0.1782 | | M2 | CSOE leverage | 0.19 | 0.9435 |
| Policy Uncertainty | LSOE leverage | 0.481 | 0.7499 | | POE FAI | LSOE leverage | 1.1753 | 0.3249 | | M2 | LSOE leverage | 0.216 | 0.929 |
| Policy Uncertainty | ALL | 1.731 | 0.0174 | | POE FAI | ALL | 4.276 | 0.0000 | | M2 | ALL | 2.304 | 0.0006 |
| | | | | | | | | | | | | | |
| SOE FAI | Policy Uncertainty | 0.55 | 0.6996 | | rGDP | Policy Uncertainty | 0.62266 | 0.6472 | | CSOE leverage | Policy Uncertainty | 0.799 | 0.5278 |
| SOE FAI | SH FAI | 33.23 | 0.0000 | | rGDP | SOE FAI | 2.2682 | 0.0655 | | CSOE leverage | SOE FAI | 0.142 | 0.9664 |
| SOE FAI | POE FAI | 6.14 | 0.0002 | | rGDP | SH FAI | 5.9512 | 0.0002 | x | CSOE leverage | SH FAI | 0.405 | 0.8047 |
| SOE FAI | rGDP | 0.441 | 0.7784 | | rGDP | POE FAI | 5.6323 | 0.0003 | | CSOE leverage | POE FAI | 0.416 | 0.7969 |
| SOE FAI | CPI | 1.008 | 0.406 | | rGDP | СРІ | 1.8579 | 0.1219 | | CSOE leverage | rGDP | 0.557 | 0.6942 |
| SOE FAI | M2 | 0.348 | 0.8447 | | rGDP | M2 | 1.8306 | 0.1269 | | CSOE leverage | СРІ | 0.751 | 0.5591 |
| SOE FAI | CSOE leverage | 0.729 | 0.5737 | | rGDP | CSOE leverage | 1.7838 | 0.1361 | | CSOE leverage | M2 | 0.775 | 0.5432 |
| SOE FAI | LSOE leverage | 0.384 | 0.8194 | | rGDP | LSOE leverage | 1.4963 | 0.2072 | | CSOE leverage | LSOE leverage | 0.53 | 0.7142 |
| SOE FAI | ALL | 4871 | 0.0000 | | rGDP | ALL | 2.1199 | 0.0017 | | CSOE leverage | ALL | 0.721 | 0.8584 |
| | | | | | | | | | | | | | |
| SH FAI | Policy Uncertainty | 0.183 | 0.9468 | | CPI | Policy Uncertainty | 0.79264 | 0.532 | | LSOE leverage | Policy Uncertainty | 1.06 | 0.3793 |
| SH FAI | SOE FAI | 2.141 | 0.0795 | | CPI | SOE FAI | 1.6838 | 0.1577 | | LSOE leverage | SOE FAI | 0.198 | 0.9389 |
| SH FAI | POE FAI | 1.317 | 0.2674 | | CPI | SH FAI | 1.8129 | 0.1303 | | LSOE leverage | SH FAI | 0.164 | 0.9564 |
| SH FAI | rGDP | 1.833 | 0.1265 | | CPI | POE FAI | 0.66108 | 0.6202 | | LSOE leverage | POE FAI | 0.346 | 0.8463 |
| SH FAI | CPI | 0.631 | 0.6416 | | CPI | rGDP | 0.52344 | 0.7187 | | LSOE leverage | rGDP | 0.155 | 0.9605 |
| SH FAI | M2 | 10.62 | 0.0000 | x | CPI | M2 | 0.8346 | 0.5056 | | LSOE leverage | CPI | 1.432 | 0.227 |
| SH FAI | CSOE leverage | 1.595 | 0.1798 | | CPI | CSOE leverage | 1.2253 | 0.3034 | | LSOE leverage | M2 | 1.033 | 0.3929 |
| SH FAI | LSOE leverage | 1.156 | 0.3337 | | CPI | LSOE leverage | 0.37686 | 0.8248 | | LSOE leverage | CSOE leverage | 0.3 | 0.8774 |
| SH FAI | ALL | 3.282 | 0.0000 | | CPI | ALL | 1.1695 | 0.267 | | LSOE leverage | ALL | 0.958 | 0.5384 |

Note: an "x" indicates that the excluded causal variable Granger causes the equation variable in a unidirectional way. All variables were natural logs.

Table 5: Granger Causality results

The results also confirm that POE FAI granger causes uncertainty (p = 0.0009). These results enhance the persuasiveness of the original regression and enable me to reject the null for H_2 .

Interestingly, the results indicate SH FAI is being caused by i) M2 (p < 0.0001) and is Granger causing ii) rGDP (p = 0.0000). This suggests that SH FAI increases as a consequence of accommodative monetary policy and SH FAI causes real GDP to increase whilst causing uncertainty to decline (from the original multiple regression). However, the sequencing of the causation is not definitive. This would suggest that not only is SH FAI increasing real GDP but it also reduces uncertainty whilst having no causal impact on leverage (as the results also indicate there is no causation between SH FAI and LSOE or CSOE leverage). Further models which can analyse the sequencing of this causal chain would be beneficial for policy making and academics alike.

Subsequent to running these models of granger causality I next assessed the relative impact of some of the predominant variables on policy uncertainty using an impulse-response orthogonal irf (see Figure 6, p.40).

Figure 6: SOE FAI impulse response on China Policy Uncertainty

Note: red vertical line at point (24, 0) indicates time period 24, dashed line is the 95% confidence interval



Figure 7: SH FAI impulse response on China Policy Uncertainty

Note: red vertical line at point (24, 0) indicates time period 24, dashed line is the 95% confidence interval



Figure 8: POE FAI impulse response on China Policy Uncertainty

Note: red vertical line at point (24, 0) indicates time period 24, dashed line is the 95% confidence interval



As can be noted from Figure 6, an impulse shock to SOE FAI on uncertainty leads to a decline in uncertainty which persists over the entire 24 month period at .05 standard deviations (sd) below the mean. Interestingly a shock of POE FAI (see Figure 8) on policy uncertainty leads to a decline over the first 1.5 months (of 1sd) before trending toward 0 deviations by month 6 through to month 24 (i.e., the end of the oirf model time line). A shock from SH FAI (see Figure 7) however leads to an increase in uncertainty over time period 1, a decline below 0 at month 2 before a further increase to 0.25 sd's above the mean by month 4. Between periods 4-6 uncertainty declines to 0.4 standard deviations below the mean for a sustained period of 3 time periods before gradually approaching 0 by time period 13 after which it settles at 0.

These result should be interpreted with some caution although they lend some additional credence to the original hypotheses that increases to SOE FAI will lead to reductions in policy uncertainty although the increase in SH FAI will ultimately lead to reduced uncertainty this occurs after 2 elevated periods of higher uncertainty. Most strikingly from this oirf analysis is that POEs FAI leads to the greatest initial decline but this decline is not prolonged whereas the SOE FAI's impact is both impactful and sustained.

The model was tested with all orders with little variation of results however caution is still necessary when extrapolating too much from the results given the models: i) relative simplicity and ii) limited predictive power.

CHAPTER 5

Conclusion

5.1 Discussion

This thesis has sought to explore the positive impacts of SOE FAI as well as the rationality they may exhibit in their investment behaviour. Contrary to conventional wisdom that SOEs are inefficient zombies requiring reform, there does appear to be reasonable evidence in support of the contrarian view: that SOE zombie-like behaviour can – when viewed through a lens of *policy uncertainty* - be quite rational. Specifically, SOEs in their role as stability mechanisms appear to serve a purpose in reducing uncertainty. This is in line with the original reform agenda put forward by Jiang Ze Min and the current intentions of the CCP: to reduce the number of SOEs whilst not completely doing away with them.

Rather than characterising SOEs as zombies at the outset, I sought to establish the social stability mechanism they may play using a relatively recent metric of *policy uncertainty*. I identified from initial regression models, that there was indeed a significant difference in the impact of FAI on uncertainty dependent on the type of enterprise that was increasing their investment. Both regression models and adapted models identified that the posited relationships from my hypotheses were supported.

On implementation of VAR(4) models and subsequent tests on Granger causality, it was also identified that the predominant causal variable – that is SOE and SH FAI - did have significant relationships with policy uncertainty whereas the obverse was not true. This is perhaps the most important find of the thesis, as typically uncertainty is assumed to be the independent variable.

However, whereas the initial regressions identified relatively robust results when the model was time-adjusted (and which would have enabled me to reject the null hypotheses) for SOE FAI, the VAR(4) model subsequent oirf results suggests that this may lead to a Type 1 error for SH FAI: that is rejecting the null when it is true. As such it is prudent to conclude only on a precautionary basis that initial results *appear* promising and further research with more sophisticated methods can seek to refute my claims.

Interestingly, SH FAI was also found to Granger cause GDP whilst also causing declines in policy uncertainty in the initial regressions. This may suggest that SH FAI is the more efficient form of investment in the economy not POE FAI as has been documented in prior research (e.g., Lardy, 2014; Freund & Sidhu, 2017). It also tentatively suggests that POE FAI *relative* to SH FAI could be "inefficient" when framed in terms of uncertainty. However, prior to making this claim and to steelman the Lardy "Markets over Mao" argument: i) more sophisticated models ought to be run on the data; ii) some of the POEs may have political connections which lead to SOE-type profligacy undermining their true causal mechanisms and efficiency; iii) the sequencing of causation is not definitive from my results and iv) the subsequent oirf suggests a different relationship between POE and SH FAI with uncertainty (see below).

Further to the granger causality results, I ran oirf models to assess the relationship between FAI shocks on policy uncertainty over a short duration (here 24 months ex-post). These results also exhibited a negative relationship between SOE FAI and policy uncertainty over the near term, supportive of the initial hypothesis that SOE FAI would have a negative relationship with policy uncertainty. However, results for SH FAI were less consistent. POE FAI as discussed above also

appears to also have a *negative* impact on uncertainty over the near term when shocked on uncertainty.

Evidently, there may be reasons for why I did not identify more consistently robust results or for why I unearthed any significant findings at all. Ability notwithstanding it is also important that these measures be properly assessed in models that are more accurately defined and the ordering of the variables into an oirf be sequenced accurately. Further research is therefore necessary to either confirm or deny this paper's results and implication/s.

Nevertheless, if we are to make any policy recommendations based on the current thesis, my results are indicative of FAI-uncertainty relationships dependent on firm type. They lend credence to the continued use of SOEs within China's state capitalist model: private investment will tend to decline in uncertain times as individuals become more risk averse which further causes the economy to contract and potential political ramifications to manifest themselves. As discussed in the introduction, Summers (2014, 2016) secular stagnation hypothesis proposes a lack of investment demand for the absence of any real recovery in the US and EU post the GFC. Similarly, the IMF (2014) found that fiscal expansions through public investment in infrastructure at a current cost of 1% of GDP can lead to 6-7% reductions in debt burdens 4-5 years hence. Assuming a recession is an uncertain event, these results are fairly consistent with my finding that SOE FAI (i.e., public investment) reduces uncertainty. Summers states he finds it "hard to make a *rational* case against a substantial increase in public investments in Europe and the United States" (italics added; Summers, 2015: 64). Similarly, China's SOEs could also be considered "rational" and not

inefficient allocators of capital if used as tools to increase public investment so as to reduce uncertainty of recessionary events.

5.2 Policy recommendations

The results suggest that SOEs can act via investment to reduce policy uncertainty. If we assume that prior research on private investors' investment under uncertainty and more specifically high risk situations displays a negative relationship, this implies that as uncertainty reduces as a result of SOE and state intervention, private investors will begin to gradually increase their investment as risk subsides. As of the third plenum of the 18th party congress in 2013 and the third plenary of the 19th in 2018¹³, the CCP stated that the Party will provide a leadership role and the market will be allowed to play a deciding role in capital allocation – the visible and invisible hands would work together.

From this cursory analysis the analogy of the visible hand of the state and the invisible hand of the market coordinating toward a positive outcome theoretically appears possible. However, the sequencing of FAI is only discretionary at the level of the state hence my defining them earlier as *discretionary* as opposed to automatic stabilisers. I am by no means arguing in favour of complete state control but to continue to reduce SOEs in number and in kind is from the macro analysis net negative. If China does experience a recession at some stage in the future these discretionary stability mechanisms will be of great value. Thus, even if many SOEs continue to be zombie-like in terms of efficiency, the state and party should continue to sustain them at least over the short term.

¹³ <u>http://www.xinhuanet.com/english/2017-10/24/c_136702726.htm</u> [accessed on the 18/08/2018]

To extrapolate to other transitional economies without assessing institutional variance would likely lead to unintended consequences. However, the results do suggest that if this dynamic is replicated across other economies controlling for these institutional differences, then there may be a case for the model being applied – in an incremental and gradual way as Deng would advise – in these other developmental and transition economies. Schick's (1998) pragmatic warning over budgeting reform – to get the principles and basics in place *prior* to implementing any more significant reforms – is a useful heuristic in this context to rely.

The current policies that the Xi administration has taken with respect to SOEs and the continuation of a gradual approach to reform make intuitive sense: there does appear to be a need for flexibility in the system to reverse course should any unplanned events appear on the horizon. Indeed, over the short term escalations over unfair trade with the US means that the brakes may need to be pulled on rebalancing. And SOEs are one of the ways in which this can be done without having to rely on the "invisible hand" of the market. If we assume that inefficient investment over the long term will require adjustment then state-led investment may be causing increased fragility however, given the *uncertainty* that arises and the onus on the party to maintain stability from any form or cause of crisis, this increased fragility may be a necessary cost to bear. Over the short run until uncertainties over the US-China trade frictions can reach some form of equilibrium, the CCP and State council stalling their rebalancing agenda may be the correct course of action at least based on the investment-uncertainty relationship identified in the current study.

The state's role in providing investment where there is an absence of private sector risk-taking as a result of uncertainty, as well as this thesis' finding that SOE FAI Granger causes uncertainty to

decline, suggests that China's SOEs play an important and rational stabilising role. Again, given the thesis adopts a relatively simplistic model I suggest not to extrapolate too much from my results. However, the notion that China's SOEs are zombies that require complete substitution by the market would be ill-advised especially in the context of the current environment.

China's SOEs then are certainly more rational than the stereotypical zombie. They have a role to play as state discretionary stabilisation mechanisms. With a current rise in trade policy rhetoric and action on the part of the US administration, SOEs' stabilising role for the domestic economy and in turn CCP legitimacy is one that the Party can ill afford to dismiss. The state capitalist SOE model may not be completely efficient long term, however over the short and medium term as mechanisms to hedge risk and uncertainty they are tools that can be used to the the CCPs and State Council's political economic advantage. A rational zombie then – at least one with Chinese characteristics – does appear theoretically plausible.

References

Alexopoulos, M. and Cohen, J. (2015). The Power of Print: Uncertainty Shocks, Markets, and the Economy. *International Review of Economics and Finance*, 40, 8-28.

Allen, F., Qian, J., & Qian, M. J. (2005). Law, finance, and economic growth in China. *Journal of Financial Economics*, 77(1): 57–116.

Ashford, N. (2005). Implementing the precautionary principle: incorporating science, technology, fairness and accountability in environmental, health and safety decisions. *International Journal of Risk Assessment and Management*, 5, 2/3/4: 112-124.

Autor, D. H., Dorn, D., Hanson, G. H. & Majlesi, K. (2017). Importing Political Polarization? The Electoral Consequences of Rising Trade Exposure. Mimeo, MIT.

Autor, D. H., Dorn, D. & Hanson, G. H. (2016). The China Shock: Learning from Labor-Market Adjustment to Large Changes in Trade. *Annual Review of Economics*, 8: 205-240.

Autor, D. H., D. Dorn, & Hanson, G.H. (2013). The China syndrome: Local labor market effects of import competition in the United States. *American Economic Review* 103(6): 2121–2168.

Bai, C.-E., Hsieh, C.-T. and Song, Z. (2016). The long shadow of China's fiscal expansion. *Brookings Papers on Economic Activity*, Fall 2016, 129-165.

Baker, S. R., Bloom, N. and Davis, S. J. (2012). "Has Economic Policy Uncertainty Hampered the Recovery," in Lee Ohanian, John B. Taylor and Ian Wright, editors, *Government Policies and the Delayed Economic Recovery*, Hoover Institution Press.

Baker, S. R., Bloom, N., Davis, S. J., (2013). Measuring economic policy uncertainty. Chicago Booth Research Paper 13-02.

Baker, S. R., Bloom. N, and Davis, S. J. (2016). Measuring Economic Policy Uncertainty. *Quarterly Journal of Economics*, 131, no. 4 (November), 1593-1636.

Barbieri, E., Roberto, I. & Lavadera, G. (2012). R & D policy evaluation: The effects of R&D Dsubsidies in Italy. *World Review of Science Technology and Sustainable Development*. 9. 283-313.

Bernanke, B. S. (1983). "Irreversibility, Uncertainty, and Cyclical Investment." *Quarterly Journal of Economics*, 98(1): 85–106.

Bloom, N. (2009). The Impact of Uncertainty Shocks. *Econometrica*, 77 no. 3 (May), 623-685.

Bloom, N. (2015, April 16). Does Policy Uncertainty Matter. G20, April 16 2015, Washington.

Bloom, N. (2014). Fluctuations in Uncertainty. *Journal of Economic Perspectives*, Volume 28, No: 2, Spring 2014, p. 153-176.

Boudoukh, J., Feldman, R., Kogan, S. and Richardson, M. (2013). "Which News Moves Stock Prices? A Textual Analysis" NBER Working Paper 18725.

Boycko, M., Shleifer, A., Vishny, R.W. (1996). A theory of privatization. *The Economic Journal*, 106: 309-319.

Brogaard, J. and Detzel, A. (2015). The Asset Pricing Implications of Government Economic Policy Uncertainty. *Management Science*, 61(1): 3-18.

Chang, C., Z. Liu, M. Spiegel and J. Zhang. (2017). Reserve requirement and optimal Chinese Stabilization Policy, *Working Paper* No. 2016-10, Federal Reserve Bank of San Francisco.

Chang, S. & Jin, Y. (2016). *The performance of State Owned Enterprises in China: An empirical analysis of ownership control through SASACs*. NUS Research report.

Chen, H. Li, R. & Tillman, P. (2018). Pushing on a string: State-Owned Enterprises and Monetary Policy Transmission in China. *Hong Kong Institute for Monetary Research, WP 11/2018*. Hong Kong: HKIMR, July 2018.

Chen, N., Sung, H-C., Yang, J. (2017). Ownership structure, corporate governance and investment efficiency of Chinese listed firms. *Pacific Accounting Review*, 29 (3): 266-28.

Cukierman, A, (1980). The effects of uncertainty on investment under risk neutrality with endogenous information. *Journal of Political Economy*, 88: 462–475.

Cull, R. & Xu, L. C., (2003). Who gets credit? The behavior of bureaucrats and state banks in allocating credit to Chinese state-owned enterprises. *Journal of Development Economics* 71(2): 533-559.

Deng, Y. Morck, R., Wu, J. & Yeung, B. (2011). Monetary and Fiscal Stimuli, Ownership Structure, and China's Housing Market. *NBER Working Paper* 16971. Cambridge, MA: National Bureau of Economic Research, March 2011.

Dixit, A.K. & Pindyck, R.S. (1994). *Investment under uncertainty*, Princeton University Press, Princeton, NJ.

The Economist. (2017, June 22). "Reform of China's ailing state-owned firms is emboldening them". *The Economist.* [20/08/18]

The Economist. (2018, March 1). "Are China's state giants reformable?" *The Economist*. [20/08/18]

Fernandez-Villaverde, J., Guerron-Quintana, P., Kuester, K., and Rubio-Ramirez, J. (2015). Fiscal volatility shocks and economic activity. *American Economic Review*, 105 (11).

Freund, C. & Sidhu, D. (2017). Global competition and the Rise of China. *PIIE Working Paper 17-3*, Peterson Institute of International Economics, Washington, DC.

Friedman, M. (1968). The Role of Monetary Policy. *American Economic Review*, 58(1): 1-17.

Gilchrist, S., J. Sim, and Zakraj^{*}sek, E. (2014). Uncertainty, Financial Frictions, and Investment Dynamics. *Working paper, Finance and Economics Discussion Series, Divisions of Research & Statistics and Monetary Affairs Federal Reserve Board*, Washington, D.C. 2014-69.

Guariglia, A. & Yang, Y. (2016). A balancing act: Managing financial constraints and agency costs to minimize investment inefficiency in the Chinese market. *Journal of Corporate Finance* 36: 111–130.

Haldane, A. G. (2017, March 20). "Productivity puzzles". Bank of England, 20 March 2017, The London School of Economics. Presentation.

Hansen, A. (1939). Economic Progress and Declining Population Growth. *American Economic Review* 29 (1): 1–15.

Heilmann, S. (2017). China's Political System. Rowman and Littlefield: Maryland, US.

Higgs, R, (1997), Regime Uncertainty: Why the Great Depression Lasted So Long and Why Prosperity Resumed After the War. *The Independent Review*, 1(4): 561-590.

Higgins, P., Zha, T., and Zhong, W. (2016). Forecasting China's economic growth and inflation. *China Economic Review*, 41: 46-61.

Hsieh, C. T, and Klenow, P.J. (2009). Misallocation and Manufacturing TFP in China and India. *Quarterly Journal of Economics* 124 (4): 1403–48.

Hsieh, C. T. and Song, Z. (2015). *Grasp the large, let go of the small: the transformation of the state sector in China*, NBER Working Paper No. 21006, National Bureau of Economic Research.

Hsieh, C. T., & Zheng. M., S. (2016). *Grasp the Large, Let Go of the Small: The Transformation of the State Sector in China.* Brookings Papers on Economic Activity, Spring, 295-346. Washington: Brookings Institution.

Huang, Y. (2017). *Cracking the China Conundrum: Why Conventional Economic Wisdom is Often Wrong.* New York: Oxford University Press.

Huang, Y. (2008). *Capitalism with Chinese Characteristics: Entrepreneurship and the State*. Cambridge, England: Cambridge University Press.

Hubbard, P. (2016). Where have China's state monopolies gone? *China Economic Journal*, 9(1): 75-99.

International Monetary Fund. (2014). "Is It Time for an Infrastructure Push? The Macroeconomic Effects of Public Investment." In *World Economic Outlook: Legacies, Clouds, Uncertainties*, 75–112. Washington, DC: International Monetary Fund.

International Monetary Fund, (2017), Staff Report of 2017 Article IV Consultation for People's Republic of China, Country Report No. 17/247.

International Monetary Fund, (2018), Staff Report of 2018 Article IV Consultation for People's Republic of China, Country Report No. 18/240.

Jefferson, G. H., and Su, J. (2006). Privatization and Restructuring in China: Evidence from Shareholding Ownership, 1995–2001. *Journal of Comparative Economics* 34 (1): 146–166.

Knight, F.H., (1921). *Risk, uncertainty, and profit*. Hart, Schaffner & Marx; Houghton Mifflin Company: Boston, MA.

Lardy, N. R. (2014). *Markets over Mao: The Rise of Private Business in China*. Washington: Peterson Institute for International Economics.

Lardy, N. (2017, February 17). "State resurgence in China?". PIIE, 17 February 2017, The Peterson Institute for International Economics. Presentation.

Lee, J. (2009). State Owned Enterprises in China: Reviewing the Evidence. Organization for Economic Cooperation and Development.

Lee, W., & Zeng (2014). Do Chinese government subsidies affect firm value? Accounting, Organizations and Society 39: 149-169.

Liu, L. X., Shu, H., & Wei, K.C.J. (2017). The impacts of political uncertainty on asset prices: Evidence from the Bo scandal in China. *Journal of Financial Economics*, 125: 286–310.

Liu, X., and Li, L. (2005). The Impacts of Gaizhi on Enterprises Performance in Chinese Industry. *China Industrial Economy* 3: 5–12.

Liu, G. S., Beirne, J. and Sun, P. (2015). The Performance Impact of Firm Ownership Transformation in China: Mixed Ownership vs. Fully Privatised Ownership. *Journal of Chinese Economic and Business Studies* 13 (3): 197–216.

Lu S., F. & Dranove, D. (2013). Profiting from gaizhi: Management buyouts during China's privatization. *Journal of Comparative Economics*, 41: 634–650.

Ljungqvist, A., Chen, D., Jiang, D., Lu, H. and Zhou, M. (2015). State capitalism vs. private enterprise", *NBER Working Paper* No. 20930, National Bureau of Economic Research.

MacFarquar, R. (2017, February 7). "State-Owned Enterprises and US-China Relations". PIIE, 7 February 2017, Peterson Institute of International Economics. Presentation.

McDonald, R. & Siegel, D. (1985). Investment and the valuation of firms when there is an option to shut down. *International Economic Review*, 26: 331-349.

McDonald, R. and Siegel, D. (1986). The Value of Waiting to Invest. *Quarterly Journal of Economics* 101(4): 707–728.

Myers, S. (1977). Determinants of corporate borrowing. *Journal of Financial Economics*, 5: 147-175.

Naughton, B. (1995). *Growing Out of the Plan: Chinese Economic Reform, 1978-1993*. New York: Cambridge University Press.

Naughton, B. (2007). *The Chinese Economy: Transitions and Growth*. Cambridge, Mass: MIT Press.

Nolan, P. (2001). China and the Global Economy: National Champions, Industrial Policy and the Big Business Revolution. Basingstoke, UK: Palgrave Macmillan.

Nolan, P. (2004). China at the Crossroads: Cambridge, UK: Polity Press.

Nolan, P. (2015). *Re-balancing China: Essays on the Global Financial Crisis, Industrial Policy and International Relations.* London, UK: Anthem Press.

Panousi, V. and Papanikolaou, D. (2012). Investment, idiosyncratic risk, and ownership. *Journal of Finance*, 1113-1148.

Pastor, L. and Veronesi, P. (2012). Uncertainty about Government Policy and Stock Prices. *Journal of Finance*, 67, no. 4 (August), 1219-1264.

Pastor, L. and Veronesi, P, (2013). Political Uncertainty and Risk Premia. *Journal of Financial Economics*, 110(3): 520-545.

Peng, D., Shi, K. and J. Xu, J. (2016). SOE and Chinese Real Business Cycle. *HKIMR Working Paper* No. 02/2016, Hong Kong Institute for Monetary Research.

Pettis, M. (2011). *Avoiding the Fall: China's Economic Restructuring*. Washington: Carnegie Endowment for International Peace.

Pettis, M. (2013). *The great rebalancing: Trade, conflict, and the perilous road ahead for the world economy*. Princeton, NJ, United States: Princeton University Press.

Qian, Y. and Roland, G. (1998). Federalism and the Soft Budget Constraint, *American Economic Review*, 88: 1143-1162.

Qian, Y. and Weingast, B. (1998). China's transition to Markets: Market-Preserving Federalism, Chinese Style, *Journal of Policy Reform*, 1(2): 149-185.

Rodden, J. A. (2006). *Hamilton's Paradox: The Promise and Peril of Fiscal Federalism*. New York: Cambridge University Press.

Rodrik, D., (1991). Policy uncertainty and private investment in developing countries. J. Dev. Econ. 36, 229–242.

Schick, A. (1998). Why Most Developing Countries Should Not Try New Zealand's Reforms. *The World Bank Research Observer*, 13(1): 123-31.

Song, L., and Yao, Y. (2005). Impacts of Restructuring on Firm Performance in China. *Social Sciences in China* 2: 17–31.

Song, Z., Storesletten, K. and Zilibotti, F. (2011). Growing like China. *American Economic Review* 101, 202-241.

Stokey, N. L. (2016). Wait-and-see: Investment options under policy uncertainty. *Review of Economic Dynamics*, 21: 246-265.

Su, Y. (2016). Financing constraints in China: evidence from the manufacturing sector, unpublished, University of Pittsburgh.

Summers, L. H. (2013, 8 November). IMF Fourteenth Annual Research Conference in Honor of Stanley Fischer, 8 November.

Summers, L. H. (2015). Demand Side Secular Stagnation. *American Economic Review*: Papers & Proceedings 105(5): 60–65.

Szamosszegi, A. & Kyle, C. (2011). An Analysis of State-owned Enterprises and State Capitalism in China. *US-China Economic and Security Review Commission*, October 26, 2011.

Tobin, J. (1958). Liquidity Preference as Behavior Towards Risk. *Review of Economic Studies*. 25.1: 65–86.

Shulin, W., Mahfuzul, H. & Lamb, S. (2016). Does transfer of control rights and private benefits of control increase efficiency? Evidence from China's privatization of the SOE's, *Journal of Chinese Economic and Business Studies*, 14(4): 329-346.

Varoufakis, Y. (2015). *The Global Minotaur: America, Europe and the Future of the Global Economy*. London: Zed Books.

Wei, S.-J. and Wang, T. (1997). The Siamese Twins: do state-owned banks favor state-owned enterprises in China? *China Economic Review* 8, 19-29.

World Bank. (2017). China Financial Sector Assessment. Finance and Markets Global Practice, East Asia and the Pacific Regional Vice Presidency.

Wu, W., Wu, Chongfeng, Zhou, C., Wu., J. (2012). Political connections, tax benefits Political connections, tax benefits and firm performance: Evidence from China. *Journal of Accounting and Public Policy*, 31: 277–300.

Xu, L., Wang, J., & Xin, Y. (2010). Government Control, Uncertainty, and Investment Decisions in China's Listed Companies. *China Journal of Accounting Research* 3(1): 131:157.

Zhu, H., B. Wang, and Z. Tian. (2007). Why Can't Private Ownership Improve Corporation Performance: Case Study on Privatizing Guoguang Ceramic. *China Industrial Economy* 1: 121–128.

Appendix

Appendix A

As Baker et al (2014) point out, the difficulty with measuring any form of uncertainty is that by definition it is not observed. Unlike risk.

For the US metric Baker, Bloom and Davis take 10 major US newspapers, take monthly counts of articles with the following text:

- E {economic or economy}
- P {regulation or deficit or federal reserve or congress or legislation or white house}
- U {uncertain or uncertainty}

Where any words within {} are included in the count aside from "or".

They then divide the sum of the count by the total sum of the count of all articles; normalise the numbers and sum the 10 papers to derived the index.

For China, the South China Morning Post (SCMP) of Hong Kong is used with the same algorithm but the additional term sets:

- 1) {China, Chinese}
- 2) They then identify the subset of the China EU articles that also discuss policy. This requires {policy or spending or budget or political or interest rates or reform} AND {government or Beijing or authorities}} or tax or regulation or regulatory or "central bank" or "People's Bank of China" or PBOC or deficit or WTO.
- An automate search is then conducted using the above requirements in 2 over all articles since 1995. This generates the monthly frequency count of articles.

- 4) This is then divided by the total number of SCMP articles for the month
- 5) This is then normalized to a mean of 100 for January 1995 to December 2011.

Human audit verification was performed over 500 randomly selected articles on economic uncertainty from Jan 1995-Feb 2012. Human readings are considered correct. 492 of the 500 articles were assessed as pertaining to economic uncertainty in China (i.e., 8 were incorrectly flagged by the algorithm -1.6%).

Additionally, the following results were found:

- Policy-related economic uncertainty count produced by automated algorithm has an 0.82 correlation with human readings;
- 2) The net error rate from automated search is close to having a zero correlation (-0.15) with the true count over quarterly time series;
- The overall false positive rate via algorithm was 0.11 and the false negative rate was 0.21.

Additionally, academics and financial institutions have corroborated the validity of the metric identifying high correlations with other measures of ex-ante and ex-post risk (see policyuncertainty.com; Bloom, 2015).

Appendix A.1 Data Appendix

| Variable name | Variable name in data set | Description | Source |
|-------------------------------|---------------------------------|---|--|
| Main variables | | | |
| China Policy Uncertainty | CPU_Baker | Monthly index of policy uncertainty for China from SCMP | Baker et al (2013); policyuncertainty.com |
| InChina Policy Uncertainty | CPU_log | Natural logarithm for Monthly index of policy uncertainty for China from SCMP | Baker et al (2013); policyuncertainty.com |
| POE FAI | POE_real_log | Private Owned Entity Fixed Asset Investment adjusted for CPI (all FAI are monthly) | CEIC database, NBS |
| SOE FAI | SOE_FAI_log SOE_FAI_real_log | State Owned Entity Fixed Asset Investment adjusted for SH, Joint Operating (JO) and LLC (State) variables and CPI | CEIC database, NBS |
| SH FAI | SOH_real_log | State Holding Entity Fixed Asset Investment adjusted for SOE, Joint Operating (JO) and LLC (State) variables and CPI | CEIC database. NBS |
| rGDP | rGDP_log | natural logarithm of monthly GDP adjusted for the GDP deflator | GDP from CEIC database adjusted for inflation from Higgens et al, 2016. |
| Control Variables | | | <u> </u> |
| СРІ | CPI_log | natural logarithm of monthly Consumer Price Inflation | Chen et al, 2018; CEIC Datatbase |
| CSI300 M2 | CSI300_log M2_log | natural logarithm of the monthly CSI300 equity index natural logarithm of the monthly M2 money supply | CEIC database Chen et al, 2018; CEIC database, PBOC |
| Residual FAI | Residual_FAI_real_log | natural logarithm of Total FAI less SOE, SH, POE FAI | CEIC database, NBS |
| CSOE leverage | CSOE_leverage | natural logarithm of CSOE leverage calculated from Total Liabilities and Total Assets in CSOE independent variables (= Total liabilities/Total Assets). | CEIC database, NBS |
| LSOE leverage | LSOE_leverage | natural logarithm of LSOE leverage calculated from Total Liabilities and Total Assets in LSOE (= Total liabilities/Total Assets). | CEIC database, NBS |

Appendix B Granger causality results

VAR Granger test for causality

. vargranger

Granger causality Wald tests

| Equation | Excluded | F | df | df_r | Prob > F |
|---------------|-----------------------|------------------|--------|------|----------|
| CPIL log | SOE FAI log | 1 9986 | 4 | 127 | 0.0987 |
| CPU log | SOH real log | 4 4712 | 4 | 127 | 0.0021 |
| CPU log | PO real log | 5.0276 | 4 | 127 | 0.0009 |
| CPU log | M2 log | .61243 | 4 | 127 | 0.6544 |
| CPU log | rGDP log | .39456 | 4 | 127 | 0.8122 |
| CPU log | CPI log | 1.0373 | 4 | 127 | 0.3907 |
| CPU log | CSOE leverage | .36817 | 4 | 127 | 0.8309 |
| CPU log | LSOE leverage | .4807 | 4 | 127 | 0.7499 |
| CPU_log | ALL | 1.7305 | 32 | 127 | 0.0174 |
| | | | | | |
| SOE_FAI_log | CPU_log | .54961 | 4 | 127 | 0.6996 |
| SOE_FAI_IOG | SOH_real_log | 33.231 | 4 | 127 | 0.0000 |
| SOE FAI LOG | PO_real_log M2_log | 34847 | 4 | 127 | 0.0002 |
| SOE FAI log | rGDP log | 44147 | 4 | 127 | 0 7784 |
| SOE FAT log | CPT log | 1.008 | 4 | 127 | 0.4060 |
| SOE FAI log | CSOE leverage | .72908 | 4 | 127 | 0.5737 |
| SOE FAI log | LSOE leverage | .38448 | 4 | 127 | 0.8194 |
| SOE_FAI_log | ALL | 4871.1 | 32 | 127 | 0.0000 |
| | | | | | |
| SOH_real_log | CPU_log | .1832 | 4 | 127 | 0.9468 |
| SOH_real_log | SOE_FAI_log | 2.1408 | 4 | 127 | 0.0795 |
| SOH_real_log | PO_real_log | 1.3166 | 4 | 127 | 0.26/4 |
| SUN_real_log | MZ_LOG | 1 0 2 2 1 | 4 | 107 | 0.0000 |
| SON rear rod | TODE TOD | 1.0331 | 4 | 107 | 0.1200 |
| SOH real log | CSOE Leveraco | 1 50/5 | 4 | 127 | 0.0410 |
| SOH real log | LSOE leverage | 1 1555 | ч л | 107 | 0.1790 |
| SOH real log | AT.T. | 3.2818 | 32 | 127 | 0.0000 |
| | | | | | |
| PO_real_log | CPU_log | .2062 | 4 | 127 | 0.9346 |
| PU_real_log | SUE_FAI_log | 2.0388 | 4 | 127 | 0.0928 |
| PU_real_log | SUH_real_log | .29013 | 4 | 127 | 0.0839 |
| PU_real_log | MZ_LOG | 2 0616 | 4 | 107 | 0.0000 |
| PO_real_log | CDF_10g | 2.0616 | 4 | 127 | 0.0897 |
| PO_real_log | CEOE LOWARDOG | 1 6006 | 4 | 127 | 0.5659 |
| PO_real_log | LSOF leverage | 1 1753 | 4 | 127 | 0.1702 |
| PO_real_log | ALL. | 4 276 | 32 | 127 | 0.0000 |
| | | | | | 5.0000 |
| M2_log | CPU_log | .63523 | 4 | 127 | 0.6383 |
| M2_log | SOE_FAI_log | 4.4206 | 4 | 127 | 0.0022 |
| M2_log | SOH_real_log | .65278 | 4 | 127 | 0.6260 |
| M2_log | PO_real_log | 2.9742 | 4 | 127 | 0.0218 |
| M2_log | rGDP_log | 1.8592 | 4 | 127 | 0.1216 |
| M2_log | CPI_log | .59638 | 4 | 127 | 0.6659 |
| M2_10g | LSOE leverage | .16954 | 4 | 127 | 0.9435 |
| M2 log | ALL | 2.3037 | 32 | 127 | 0.0006 |
| | | | | | |
| rGDP_log | CPU_log | .62266 | 4 | 127 | 0.6472 |
| TODE 100 | SOH real log | 2.2002 5 0512 | 4 | 127 | 0.00000 |
| TODE 100 | PO real log | 5 6322 | 4 | 127 | 0.0002 |
| rGDP log | M2 100 | 1.8306 | 4 | 127 | 0.1269 |
| rGDP log | CPT Log | 1.8579 | 4 | 127 | 0.1219 |
| rGDP log | CSOE leverage | 1.7838 | 4 | 127 | 0.1361 |
| rGDP log | LSOE leverage | 1.4963 | 4 | 127 | 0.2072 |
| rGDP_log | ALL | 2.1199 | 32 | 127 | 0.0017 |
| | | | | | |
| CPI_log | CPU_LOG | 1 6000 | 4 | 107 | 0.5320 |
| CPT_LOG | SOH real log | 1.8129 | 4 | 127 | 0.1303 |
| CPT log | PO real log | .66108 | 4 | 127 | 0.6202 |
| CPI log | M2 10g | .8346 | 4 | 127 | 0.5056 |
| CPI log | rGDP log | .52344 | 4 | 127 | 0.7187 |
| CPI log | CSOE leverage | 1.2253 | 4 | 127 | 0.3034 |
| CPI log | LSOE_leverage | .37686 | 4 | 127 | 0.8248 |
| CPI_log | ALL | 1.1695 | 32 | 127 | 0.2670 |
| CSOE Leverage | CDI 10~ | 70029 | л | 107 | 0 5278 |
| CSOE leverage | SOE FAT Log | .14152 | 4 | 127 | 0.9664 |
| CSOE leverage | SOH real log | .40515 | 4 | 127 | 0.8047 |
| CSOE leverage | PO real log | .41596 | 4 | 127 | 0.7969 |
| CSOE leverage | M2 log | .77538 | 4 | 127 | 0.5432 |
| CSOE leverage | rGDP log | .55715 | 4 | 127 | 0.6942 |
| CSOE_leverage | CPI_log | .75109 | 4 | 127 | 0.5591 |
| CSOE_leverage | LSOE_leverage | .5296 | 4 | 127 | 0.7142 |
| CSOE_leverage | ALL | .72052 | 32 | 127 | 0.8584 |
| LSOE leverage | CPU log | 1.0597 | 4 | 127 | 0.3793 |
| LSOE leverage | SOE FAI log | .19815 | 4 | 127 | 0.9389 |
| LSOE leverage | SOH real log | .16363 | 4 | 127 | 0.9564 |
| LSOE leverage | PO real log | .34621 | 4 | 127 | 0.8463 |
| LSOE leverage | M2 log | 1.0331 | 4 | 127 | 0.3929 |
| LSOE leverage | rGDP log | .15483 | 4 | 127 | 0.9605 |
| LSOE_leverage | CPI_log | 1.4324 | 4 | 127 | 0.2270 |
| LSOE_leverage | CSOE_leverage | .30015 | 4 | 127 | 0.8774 |
| LSOE_leverage | ALL | .95796 | 32 | 127 | 0.5384 |

Appendix B.1 VAR pre-estimation checks

AIC and LR pre-estimation for lag order

. varsoc CPU_log rGDP_log CPI_log M2_log SOE_FAI_real_log SOH_real_log PO_real_log CSOE_leverage LSOE_leverage

| e: 5 - 16 | 8 | | | | Number of | obs | = 164 |
|-----------|--|--|--|---|--|---|---|
| LL | LR | df | р | FPE | AIC | HQIC | SBIC |
| 23.1137 | | | | 6.8e-12 | 172118 | 103058 | 002003 |
| 1875.66 | 3705.1 | 81 | 0.000 | 2.8e-21 | -21.7763 | -21.0857* | -20.0751* |
| 1981.95 | 212.59 | 81 | 0.000 | 2.1e-21 | -22.0848 | -20.7726 | -18.8526 |
| 2087.36 | 210.81 | 81 | 0.000 | 1.6e-21* | -22.3824 | -20.4487 | -17.6192 |
| 2171.11 | 167.51* | 81 | 0.000 | 1.6e-21 | -22.416* | -19.8608 | -16.1218 |
| | :: 5 - 16 LL 23.1137 1875.66 1981.95 2087.36 2171.11 | :: 5 - 168 <u>LL</u> LR 23.1137 1875.66 3705.1 1981.95 212.59 2087.36 210.81 2171.11 167.51* | :: 5 - 168 <u>LL</u> <u>LR</u> df 23.1137 1875.66 3705.1 81 1981.95 212.59 81 2087.36 210.81 81 2171.11 167.51* 81 | LL LR df p 23.1137 1875.66 3705.1 81 0.000 1981.95 212.59 81 0.000 2087.36 210.81 81 0.000 2171.11 167.51* 81 0.000 | LL LR df p FPE 23.1137 6.8e-12 1875.66 3705.1 81 0.000 2.8e-21 1981.95 212.59 81 0.000 2.1e-21 2087.36 210.81 81 0.000 1.6e-21* 2171.11 167.51* 81 0.000 1.6e-21 | Image: S = 168 Number of LL LR df p FPE AIC 23.1137 6.8e-12 172118 1875.66 3705.1 81 0.000 2.8e-21 -21.7763 1981.95 212.59 81 0.000 2.1e-21 -22.0848 2087.36 210.81 81 0.000 1.6e-21* -22.3824 2171.11 167.51* 81 0.000 1.6e-21 -22.416* | LL LR df p FPE AIC HQIC 23.1137 6.8e-12 172118 103058 1875.66 3705.1 81 0.000 2.8e-21 -21.7763 -21.0857* 1881.95 212.59 81 0.000 2.1e-21 -22.0848 -20.7726 2087.36 210.81 81 0.000 1.6e-21* -22.416* -19.8608 |

Endogenous: CPU_log rGDP_log CPI_log M2_log SOE_FAI_real_log SOH_real_log PO_real_log CSOE_leverage LSOE_leverage Exogenous: cons

Stability test

. varstable

.

Eigenvalue stability condition

| Eigenvalue | | | Modulus |
|------------|---|--------------------|---------|
| .9965401 | | | .99654 |
| .973414 | + | .03141979 <i>i</i> | .973921 |
| .973414 | - | .03141979 <i>i</i> | .973921 |
| .9383742 | + | .07581301 <i>i</i> | .941432 |
| .9383742 | - | .07581301 <i>i</i> | .941432 |
| .7575116 | + | .4796863 <i>i</i> | .896617 |
| .7575116 | - | .4796863 <i>i</i> | .896617 |
| 4082668 | + | .754798 <i>i</i> | .858139 |
| 4082668 | - | .754798 <i>i</i> | .858139 |
| .845349 | | | .845349 |
| .7973316 | + | .07871073 <i>i</i> | .801207 |
| .7973316 | - | .07871073 <i>i</i> | .801207 |
| 4512075 | + | .5585529 <i>i</i> | .718032 |
| 4512075 | - | .5585529 <i>i</i> | .718032 |
| .1181384 | + | .6974682 <i>i</i> | .707403 |
| .1181384 | - | .6974682 <i>i</i> | .707403 |
| 1416659 | + | .6920468 <i>i</i> | .706398 |
| 1416659 | - | .6920468 <i>i</i> | .706398 |
| 6188966 | + | .2008926i | .650685 |
| 6188966 | - | .2008926 <i>i</i> | .650685 |
| .6215214 | + | .1583012 <i>i</i> | .641364 |
| .6215214 | - | .1583012 <i>i</i> | .641364 |
| 4639409 | + | .3500274 <i>i</i> | .581171 |
| 4639409 | - | .3500274 <i>i</i> | .581171 |
| 5523386 | | | .552339 |
| .156712 | + | .5203104 <i>i</i> | .543398 |
| .156712 | - | .5203104 <i>i</i> | .543398 |
| 1807058 | + | .4962389 <i>i</i> | .528117 |
| 1807058 | - | .4962389 <i>i</i> | .528117 |
| .4932606 | + | .170028 <i>i</i> | .521743 |
| .4932606 | - | .170028 <i>i</i> | .521743 |
| .06232115 | + | .393561 <i>i</i> | .398465 |
| .06232115 | - | .393561 <i>i</i> | .398465 |
| .194933 | + | .3108308 <i>i</i> | .366899 |
| .194933 | - | .3108308 <i>i</i> | .366899 |
| 1259383 | | | .125938 |

All the eigenvalues lie inside the unit circle. VAR satisfies stability condition.

Autocorrelation Lagrange Multiplier Test

. varlmar, mlag(4)

.

Lagrange-multiplier test

| lag | chi2 | df | Prob > chi2 |
|-----|---------|----|-------------|
| 1 | 76.6562 | 49 | 0.00698 |
| 2 | 63.7568 | 49 | 0.07655 |
| 3 | 65.3684 | 49 | 0.05888 |
| 4 | 48.7602 | 49 | 0.48278 |

H0: no autocorrelation at lag order