

Department of Law public lecture

A European Contract Law: a cuckoo in the nest?

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LSE events

London School of Economics Law lectures 2011

A European Contract Law: a cuckoo in the nest?

Hugh Beale

"Hard" contract law

EU Directives

- Consumer
 - Regulatory
 - Misleading advertising
 - Unfair commercial practices
 - Consumer credit
 - Private law
 - Doorstep and distance selling
 - Unfair terms
 - Consumer sales
- Commercial
 - Late payments
 - Commercial agents
- Regulations: Rome I & II, Brussels I

A "Common Frame of Reference"

- A guide (or "toolbox") for legilstaors and courts
- An optional regime of contract law
 - Alternative to existing national law
 - Cross-border contracts
 - "28th legal system"
 - □ (misleading)

Do we need either? Is either a threat?

Neutral rules for international transactions

International Conventions

 Vienna, International Sale of Goods (CISG)

International "soft law"

Unidroit Principles for International Commercial Contracts

European Restatements

- Academy of European Private Lawyers (Gandolfi)
- EC Group on Tort & Insurance Law (PETL)
- Restatement of Insurance Law
- Commission on European Contract Law (Lando)

Principles of European Contract Law

Parts I & II (2000)

- Formation, validity, contents & effects, performance, remedies
- Part III (2003)
 - Multiple parties, assignment, set-off, prescription, illegality, conditions
- Functional approach
- Articles, Comments and comparative Notes

Uses for 'Restatements'

- Cannot replace national law: Rome I Reg
- Express adoption by parties as part of contract
- By arbitrators as *lex mercatoria*
- Models for national laws
- terminology and concepts for EC Law
- translation tool

Study Group on a Euro CC (von Bar, Osnabrueck)

- □ sales, services, long term contracts
- Ieasing, Ioans, personal security
- unjust enrichment, negotiorum gestio
- tort
- security over moveable property
- □ title to moveable property, trusts

Aquis Group (Schulte-Noelke, Bielefeld/Osnabrueck)

Principles of Existing EC Private Law

Action Plan on European Contract Law

- Communication on European Contract Law (2001)
- Action Plan on A More Coherent European Contract Law (2003)
 - Divergences do impose additional costs
 - Improve the acquis using a Common Frame of Reference
 - Promote EC-wide contract terms
 - Reflect on an optional instrument

The Way Forward (2004)

CFR:

- assist in revision of the acquis
 - common fundamental principles of contract law
 - definitions of key concepts
 - model rules
 - basis of possible Optional Instrument
- Review of 8 consumer directives
 - Green Paper (2007)
- Use existing research

FP6 Network of Excellence (CoPECL)

- "Principle Drafting Groups"
 - SGECC
 - Acquis group
 - Insurance contracts
 - Terminology in EC contract law (Turin)
- Evaluative groups
 - Law & Economics group
 - Association Henri Capitant/Société de Législation Comparée
- Database, Conferences

The Draft CFR (Sellier, 2009)

- Outline Edition (articles only)
- □ Full edition (also OUP)

Green Paper 1 July 2010

- Options
 - Do nothing
 - Tool box (various forms)
 - Recommendation to MS
 - Optional Instrument
 - Directive on European Contract Law
 - European Civil Code
- Useful? Useless? Dangerous?

The real options

- NOT a Civil Code
- Nor a single European contract law
- □ A "toolbox" CFR
- An Optional Instrument

A "toolbox" CFR

- assist in revision of the acquis
 - common fundamental principles of contract law
 - definitions of key concepts
 - model rules
- Principles, definitions, model rules
 - A composite phrase?
 - Reflections of functions of "toolbox"

Definitions

- Terms used without definition
 - "Damage" (Simone Leitner)
 - When a "contract is concluded"
 - "Rescission"
- Interpretation by ECJ / in MS
- Implementation in MS
 - Notes show differences from national laws
- Drafting
 - Recital that CFR meaning unless provided otherwise

Model rules

- "model rules applicable to contracts concluded between businesses or private persons and model rules applicable to contracts concluded between a business and a consumer could be envisaged"
- "best solutions found in Member States" legal orders"
- Explanation of policy choices

"Fundamental Principles"

- Meaning unclear
- Introduction:
 - Underlying principles
 - Freedom of contract, sanctity of contract
 - Need to intervene
 - to protect vulnerable
 - where one party not fully informed
 - Series of "principles" [aims] or discursive?
 - Association Henri Capitant: Principes Directeurs
 - Suggestions to legislator on how to balance

"Essential background information"

- what is needed in Directives, what is not
 - Duty to disclose?
 - Remedies for misrepresentation
- To draft Directives that will "fit" national laws
 - □ Not all rules are "common core"
 - No general principle of good faith in common law
 - Cannot assume Directive would be supplemented by good faith requirement
 - Therefore should provide one

Content

The DCFR

- general contract law
- consumer rules
- sales, services, long term contracts
- leasing, loans, personal security
- unjust enrichment, negotiorum gestio
- tort
- security over moveable property
- title to moveable property, trusts

Contents of the CFR

□ Way Forward:

- Rules of general contract law
- Consumer contracts
- Sales
- Insurance contracts
- FP6: grant process, not commissioned
 - What FP6 would fund, not what DG Sanco needed
 - What researchers thought should be included
 - What was already being worked on
 - All SGECC/ Acquis Group work part-funded

Academic vs political CFR

- Academic CFR
- Political CFR may be narrower
 - Council: General and consumer contract law
 - □ Sales?
- Toolbox" should be as wide as possible
 - No implication of legislation

Coverage beyond contract

- Unjust enrichment
 - After withdrawal or termination
- Tort
 - Product Liability Directive
 - Pre-contractual duties
 - (Mainly within PECL validity chapter)
- Security over moveables
 - Retention of title (Late Payment Directive)
- Ownership and Possession of Goods
- □ ? Trusts
- □ ? Benevolent intervention

Structure of the DCFR

- Broader, more complex than PECL
 - Consumer
 - Special contracts
 - Non-contractual liability
- Compilation and Redaction Team
 - Redactor: Professor Eric Clive
- 🗖 Book II
 - Rules on contracts in general
- Book III
 - Rules on performance and non-performance of obligations
 - Change in terminology

Concepts and terminology

PECL:

- Aimed at business persons
- Simple, "populist" language
- DCFR
 - Technically correct
 - PECL: "making of contract", "termination of contract"
 - DCFR: contract = the agreement
 - "termination of obligations" or of "contractual relationship"
 - Aimed at legislator, draftsmen

Revision of the consumer acquis

- Prioritised after 2005
- Green Paper (Feb 2007)
- Draft Consumer Rights Directive, October 2008
- Distance & Doorstep selling, Unfair terms, Consumer sales
- "Horizontal instrument"
 - E.g. withdrawal periods
- Some ideas from DCFR but not detailed drafting
- Full harmonisation
 - Shift of emphasis from consumers to businesses

"Full harmonisation"

Consumer rules

- Rome I Regulation, article 6
 - Parties may choose law
 - Consumer entitled to mandatory rules of Law of state of habitual residence
 - If directed at that state
 - SMEs selling across borders
 - Must know laws of each country targeted
 - Internet shops

Full harmonisation abandoned?

□ FH: MS cannot give additional protection

- In some MSs, consumer protection reduced
- But only "within scope" of CRD
 - Too narrow or too broad
 - Uncertain
- pCRD "targeted full harmonisation"
 - Council draft 3 Dec 2010
 - Largely full harmonisation
 - Distance and "off-premises" sales only
- Optional Instrument
 - Governing law to replace national law
 - The "Blue Button" (Schulte-Noelke)

The "Blue Button"

Business should be required to

- Provide protection of law of C's habitual residence; or
- Supply on terms of optional instrument
 If C agrees by pressing the "blue button"
- Mandatory consumer protection plus general contract law

Expert Group

- Commission Decision 26 April 2010
- "As if" basis
 - Optional Instrument
 - Toolbox?
- "Workable Optional Instrument"
 - B2B and B2C
 - Sales only but expandable
 - General part: suitable for any contract

The OI and PIL

- Commission decision, not yet taken
- Current thinking:
 - Substantive law approach
 - Regulation introducing into law of each MS
 - Cf CISG but "opt-in"
 - Opt-in = opt-out of CISG
 - Rome I art 6 by-passed
 - OI is part of law of C's habitual residence
 - Exclude use of art 9 for consumer law

B2C sales

- Sales provisions
- General contract law
- Acquis minimum requirements
 - Unfair Terms, Consumer Sales
- Acquis full harmonisation: copy in
 - pCRD (distance & off-premises selling)
- Consumer Credit Directive (instalment sales)?

"High level of consumer protection"

- In MS where protection at minimum level, no loss if choose Blue Button
- In MS where high protection, will reduce protection
 - To make attractive, high enough level that C confident that reasonably protected
 - Higher than minimum harmonisation requirements
 - Not so high as to discourage businesses

"Consumer sub-group" of EG

- □ Where does DCFR go beyond minimum?
- Where do national laws go beyond minimum on matters within scope?
 - E.g. blacklisted terms
- Where do national laws have rules outside scope of acquis go beyond DCFR?
 - E.g. lesion, Nordic Contracts Act s 36
- □ Which should we include in the CFR?

Is a Blue Button desirable?

- UK consumers
 - Probably little difference
- MS where higher levels
 - Depends on level in OI
- □ Trade-offs:
 - Businesses: single system vs higher levels of consumer protection
 - Consumers: protection vs increased competition
- B may offer choice but probably Blue Button or nothing

An OI for domestic use?

- Need not be limited to cross-border contracts
 - Why two systems of law?
 - Difficulty of "locating" buyer
 - If Bs prefer the OI for domestic contracts, why not allow its use?
- Question for national legislator

B2B: who might use it?

B2B contracts

- Sales first, then supply of goods and of services
- □ Non-national ("neutral"), in many languages
- Single "operating system" / platform for businesses across the EU
- Larger firms:
 - Sell c/b via subsidiaries
 - Expertise
 - Higher value contracts
 - Often riskier transactions
- Should aim at SMEs



- More risk averse
- Would like protection if
 - Non-disclosure: Unknown unknowns
 - Surprising or harsh general conditions
 - Behaviour inconsistent with GF and fair dealing
- Could harmonise for SMEs
 - Problems of definition
- Self-selection: Option to choose law

Why would other party agree?

□If SMEs prepared to pay "price", other businesses will find it worth offering the OI

□If other refuses, SMEs know riskier

□Not all SMEs will want this "insurance" □They will not opt for the OI

150 articles: a self-defeating limit?

- Likely coverage
 - Basic general contract law
 - Consumer provisions
 - Sales
 - Not "PECL Book III" matter
- "Single operating platform"
 - Useful only if covers most questions
 - The narrower, the less useful
- Possibly "associated services"

Useful or a cuckoo?

Optional Instrument

- Sales and supply of goods and services
- Cross-border and ?domestic
- B2C: high level of protection
- B2B: aimed at SMES

B2C

- No real threat to consumers
 - IF properly done and high level CP
- Also need CFR as a toolbox
 - Definitions
 - ?model rules
 - Comparative information
 - □ If kept up to date
- □ And improved consumer acquis
 - Limited full harmonisation
 - To cover contracts outside OI

An optional instrument for B2B?

- Different philosophies
- Law shaped by cases
 - English law individualistic
 - No duty of disclosure
 - More left to agreement
 - Reluctance to allow challenge to terms
 - Law for large contracts, sophisticated businesses
 - CFR
 - Duties to disclose
 - Detailed supplementary rules
 - Protection against unfair terms
 - □ Good faith in negotiations

B2B: threat or opportunity?

- The OI would merely provide a different choice of law
 - Designed for SMEs
 - Not suitable for "typical" English cases
 - OI no threat to English law because different market
 - Even if allowed for domestic contracts
 - □ Freedom of choice
 - More suitable?



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