



‘Managing Migration – Solutions beyond the Nation State’
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Beyond Symbolic Solidarity? Refugee Burden-Sharing Initiatives in Europe

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Outline

- Conceptual clarification
- How are burdens distributed? Why so unequal?
- EU burden-sharing initiatives

Conceptualising Solidarity & Burden-Sharing

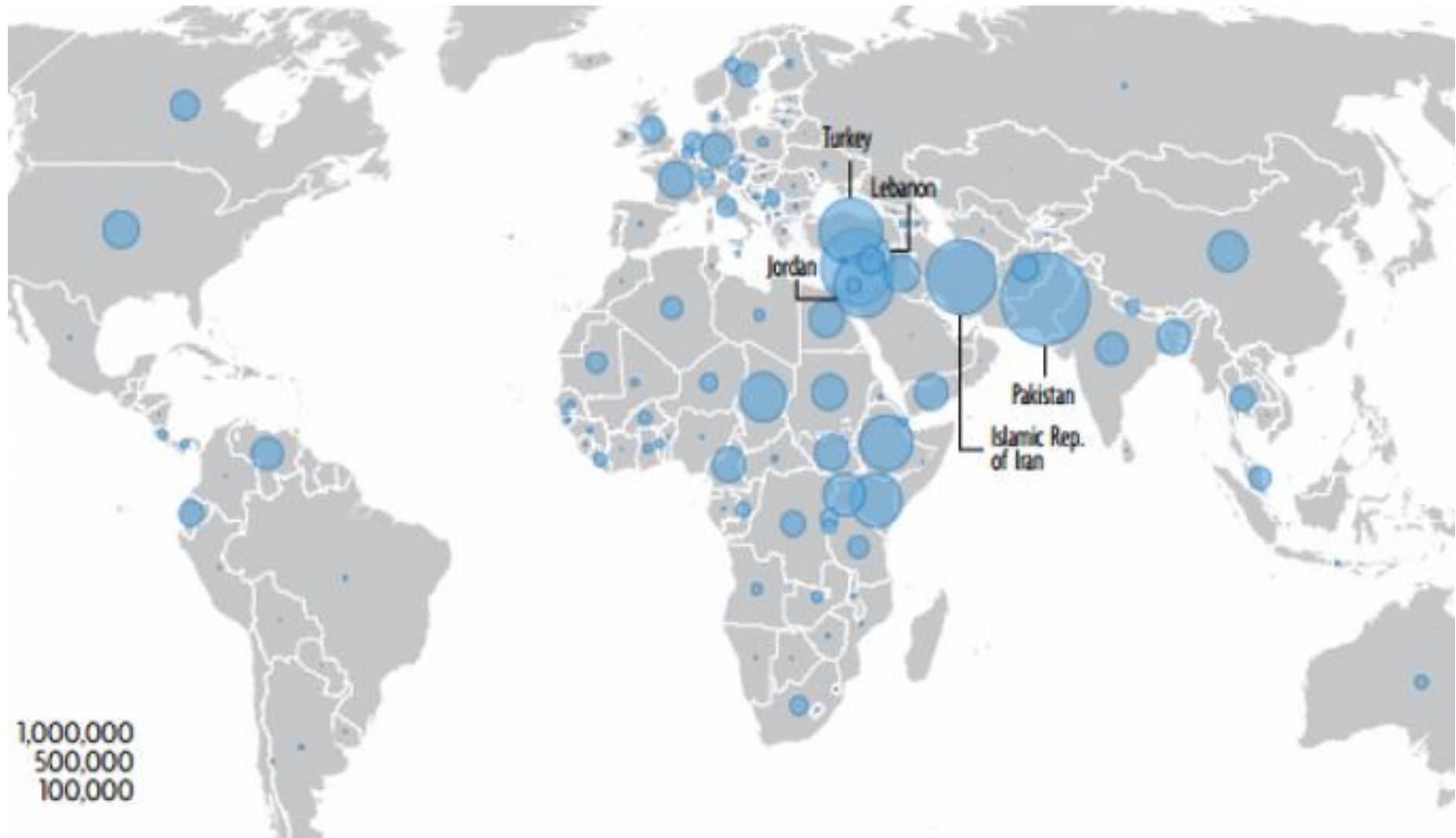
- 1. Target (refugees, host communities)
- 2. Level (global, regional, bi-lateral, subnational)
- 3. Type (symbolic, substantive)



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Who's hosting the world's refugees?

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How can unequal distribution of 'burdens' be explained?

- Migration literature
 - Structural pull factors
 - Policies (national, EU)
- Public goods literature
 - Free-riding & burden-shifting



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Refugee Routes into Europe

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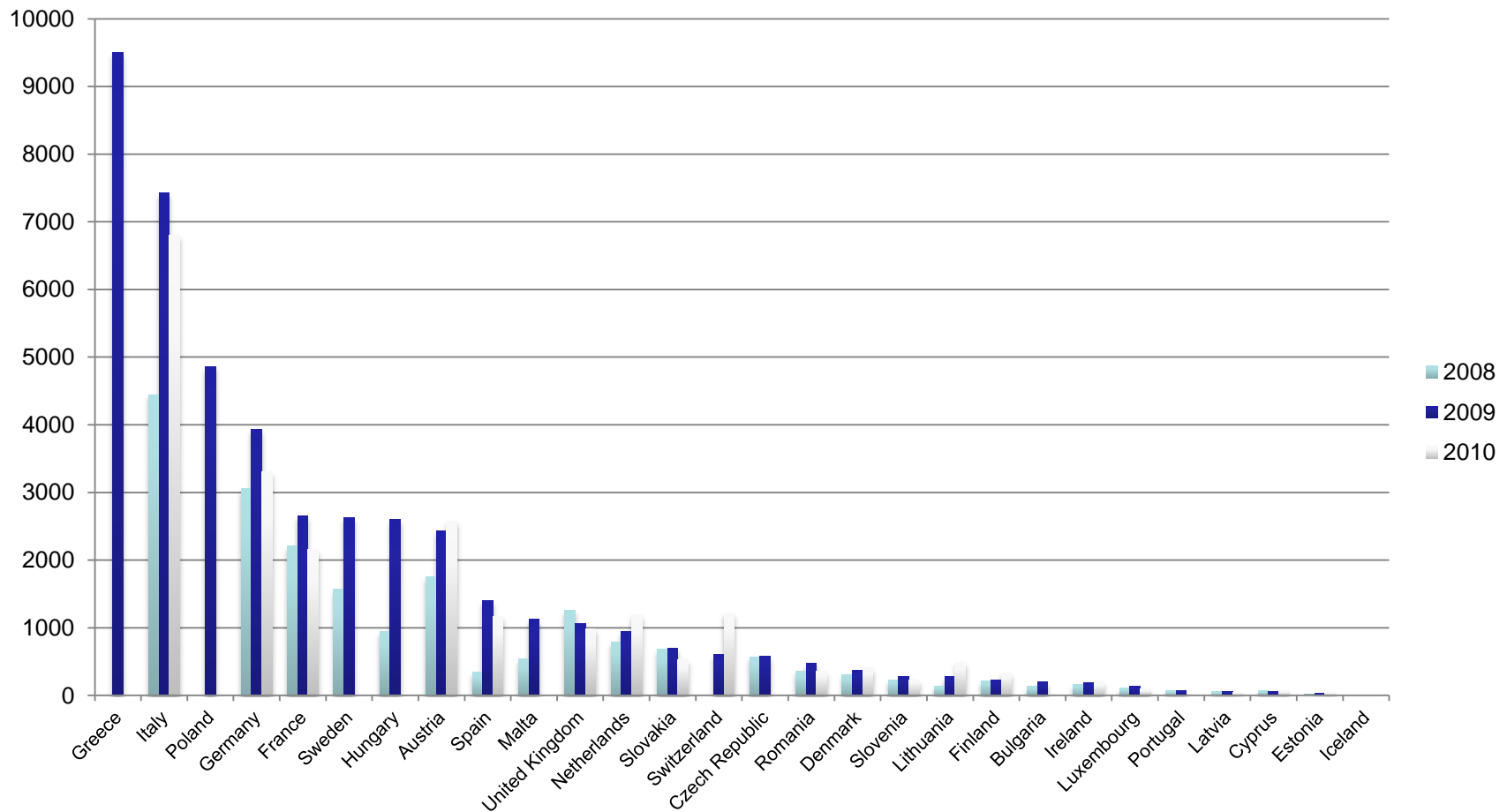




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Number of Transfer Requests Received by EU Member States under Dublin

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Types of Principal Refugee Burden-Sharing Mechanisms

	Sharing Money/ Resources	Sharing People
Voluntary	Practical Cooperation Measures (e.g. secondments)	Mass Influx Directive, EUREMA
Binding	ERF	Refugee Distribution Key & Relocation

2015 Quota Initiatives Distribution Key Criteria

- + size of the population (40%)
- +total GDP (40%)
- - average number of asylum applications over the previous four years (10%)
- - unemployment rate (10%)



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The EU Emergency Quota and Relocation Schemes

(May&Sep/2015)

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Commission Communication on Future Reforms of EU Asylum System, 6 April 2016

- Option 1: Dublin + corrective quota mechanism
- Option 2: Dublin replaced by permanent quota mechanism

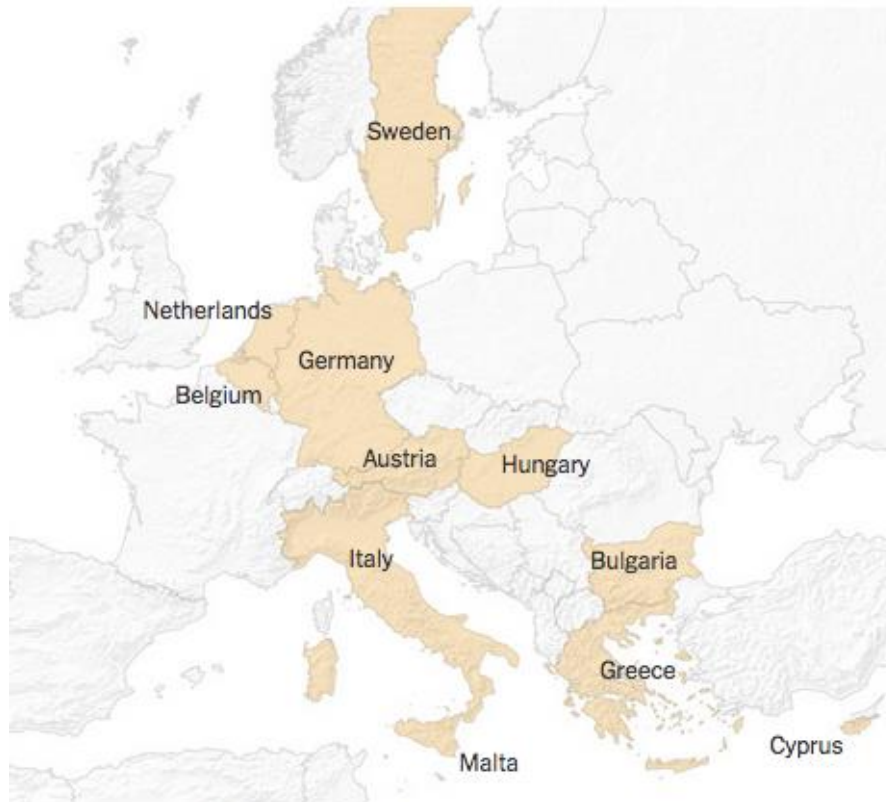


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The Impact of Quotas

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Higher than the quota



Lower than the quota



ew York Times analysis of demographic, economic and asylum data for each country. Note: Britain, Denmark and Ireland are exempt from the new relocation proposal.

Challenges faced by quota-based allocation & relocation

departure from principle of 'double-voluntarism' challenges:

- State sovereignty
- Individual rights

Can these concerns be addressed?

Need for accompanying measures:

- EU minimum standards, judicial safeguards, centralised determination
- Transition mechanism, emergency clauses, resource transfer, sanctions
- Accelerated free movement rights, preference matching, sanctions

Summing Up

- Quota-based relocation will continue to face opposition and problems
- But what alternatives? Substantive solidarity unlikely in a burden-sharing system based on 'double voluntarism'
- High stakes for both refugees and the EU